A RESOLUTION OF THE COUNCIL OF THE CITY OF SAN JOSE CONDITIONALLY VACATING A PORTION OF OTTERSON STREET WITH THE RESERVATION OF PUBLIC EASEMENTS OVER THE VACATED AREA IN CONJUNCTION WITH THE DOWNTOWN WEST MIXED-USE PLAN

**WHEREAS,** Google ("Google" or "Project Sponsor") has petitioned the City to vacate certain streets for the Downtown West Mixed-Use Plan ("Downtown West" or "Project"); and

WHEREAS, this Resolution conditionally approving the street vacations is a companion
to the following approvals relating to Downtown West: certification of the Downtown West
Final Environmental Impact Report, adoption of CEQA Findings, a Mitigation Monitoring
and Reporting Program, and Statement of Overriding Considerations (Resolution No);
City approval of an override of the Santa Clara County Airport Land Use Commission's
inconsistency determination (Resolution No); General Plan amendments (Resolution
No); DSAP amendments (Resolution No); approval of the Development
Agreement for the Downtown West Mixed-Use Plan (Ordinance No); approval of a
Planned Development Rezoning, including a General Development Plan (Ordinance No.
); approval of a Planned Development Permit (Resolution No. ); amendments to
Title 20 of the City of San José Municipal Code (Ordinance No); approval of a Vesting
Tentative Map (Resolution No); approval of amendments to the boundaries of
Historic Landmarks (San José Water Company at 374 West Santa Clara Street and
Southern Pacific Depot Historic District) (Resolutions No and); amendment to
Historic Preservation Permit (HP16-002) (Resolution No); approval of a Construction
Impact Mitigation Plan (Resolution No); and approval of Major Encroachment
Permits (Resolution No); and

WHEREAS, the Project's proposed street network extends the existing street network and proposes improvements to east-west connectors, including West Santa Clara Street,

West San Fernando Street, Park Avenue, West San Carlos Street, West Julian Street,

West St. John Street (new street), West Post Street (new street), and Auzerais Avenue,

to provide pedestrian and bicycle priority streets to link neighborhoods east and west of

the rail corridor to enhance connections to nature, surrounding neighborhoods, and the

greater Bay Area region; and

WHEREAS, Council intends to vacate an approximately 1,001 square foot portion of

Otterson Street with the reservation of public easements over the entire vacated area for

public non-vehicular transportation, pedestrian access, and utility purposes (the "Subject

Property"), constituting:

REAL PROPERTY in the City of San Jose, County of Santa Clara, State of California,

being a portion of Otterson Street as shown on that certain Record of Survey filed for

record on May 4, 2017, in Book 903 of Maps, page 44, Santa Clara County Records,

described as follows:

COMMENCING at the northeasterly corner of Parcel Two as shown on said Record of

Survey, being on the southerly line of Otterson Street;

Thence along said southerly line, South 87°53'28" West, 149.97 feet, to the TRUE POINT

OF BEGINNING;

Thence continuing along said southerly line, South 87°53'28" West, 50.03 feet;

Thence North 02°30'02" West, 20.00 feet, to the centerline of Otterson Street;

Thence along said centerline, North 87°53'28" East, 50.03 feet;

Thence South 02°30'02" East, 20.00 feet, to the TRUE POINT OF BEGINNING.

Containing 1,001 square feet or 0.02 acres, more or less.

WHEREAS, the Project intends for the Subject Property to be utilized for non-vehicular

transportation, and pedestrian access purposes to be open to the public; and

WHEREAS, pursuant to the Subdivision Map Act, the Project Sponsor proposes that the

City abandon certain public streets other than the Subject Property for which the Project

Sponsor or the City holds fee title interest, as set forth in the Vesting Tentative Map

(Resolution No. ); and

WHEREAS, the City holds an easement over properties underlying the Subject Property

pursuant to which the Subject Property has been historically used as a public street for

vehicular, pedestrian, bicycle and other public uses; and

WHEREAS, Part 3 of Division 9 of the Streets and Highways Code of the State of

California (the "Code") authorizes the City Council to vacate a public street in whole or in

part, including by terminating the public's rights to undertake certain uses of a public street

pursuant to a previously dedicated street easement, if the City Council determines that it

is unnecessary for present or prospective public street use, subject to the satisfaction of

conditions specified by the City Council; and

WHEREAS, the Code also authorizes the City Council to reserve and except from a public

street vacation, public easements for non-vehicular transportation, pedestrian access,

utilities and other purposes if the City Council determines that such uses are in the public

interest; and

WHEREAS, on May 10, 2021 notices of the proposed vacations were published and

posted along the Subject Property, all in the manner prescribed by the Code; and

WHEREAS, attached to this Resolution as Exhibit "A" and incorporated herein is a map

approved by the Director of the Department of Public Works on May 7, 2021, entitled

"MAP SHOWING THE PORTION OF OTTERSON STREET TO BE CONDITIONALLY

VACATED WITH THE RESERVATION OF PUBLIC EASEMENTS" showing the Subject

Property and reserved public easements ("Map"); and

WHEREAS, prior to the public hearing, the Map was filed in the Office of the City Clerk

and made available for examination by any persons desiring to do so; and

WHEREAS, attached to this Resolution as Exhibit "B" and incorporated herein is "Public

Works' Summary of the Proposed Vacation" that was submitted to the City Council setting

forth the additional facts justifying the conditional vacation of the Subject Property and

reservation of the public service easements specified in this Resolution (hereinafter

"Summary"); and

WHEREAS, at the public hearing, the City Council heard all persons interested in the

proposed vacation and considered all evidence submitted;

NOW, THEREFORE, BE IT RESOLVED BY THE COUNCIL OF THE CITY OF SAN

JOSE:

**SECTION 1.** The foregoing recitals are incorporated into this Resolution by reference.

**SECTION 2.** The City Council hereby adopts the Summary and based on the Summary

and all other evidence submitted makes the following findings:

A. The conditional vacation of the Subject Property is necessary for the

implementation of the Project as the Subject Property is proposed to be utilized as

public property dedicated to non-vehicular transportation, pedestrian access and

utility purposes.

B. As part of the Project, the vacation of the public street easement on the Subject

Property and proposed future use as non-vehicular transportation and pedestrian

access purposes was submitted to Planning Commission on April 28, 2021, and

the Project was determined to be consistent with the San José General Plan.

C. Development of the Project requires the construction of an extensive street, bicycle,

pedestrian, and trail system that is designed to integrate with existing streets in the

adjacent neighborhoods and that will provide extensive alternatives for vehicular

use and the Subject Property will function as an extension of the non-vehicular

transportation and pedestrian system open to public use.

D. There are public facilities located within the Subject Property.

SECTION 3. The City Council makes the following conclusions based on the above

findings:

A. Upon satisfaction of the conditions set forth in Section 4 below, the Subject

Property will no longer be necessary for present or prospective public street

purposes and will be necessary for non-vehicular transportation, pedestrian

access and utility purposes as set forth in Section 5 of this Resolution.

B. The proposed vacations are consistent with the General Plan for the reasons set

forth in Exhibit B to Resolution No. , amending the General Plan as related to

the Downtown West Mixed-Use Plan.

C. In accordance with Streets and Highways Code Sections 892 and 8314, upon

satisfaction of the applicable conditions, the Subject Property will be useful as a

non-vehicular transportation facility and the public interest, convenience, and

necessity require that the City reserve from the vacation of the Subject Property

easements for non-vehicular transportation and pedestrian use as described in

Section 5 of this Resolution.

D. The public interest, convenience, and necessity require that the City reserve from

the vacation of the Subject Property easements for public utility facilities as

described in Section 5 of this Resolution.

**SECTION 4.** The vacation of the Subject Property is conditional and will not take effect

until all of the following conditions have been met:

A. Conformance Review Approval. The Director of PBCE has reviewed and

approved a Conformance Review Application for open space (pursuant to the

process and standards set forth in the General Development Plan and

Conformance Review Implementation Guide) for the area that includes the Subject

Property.

B. **Demonstration of Ownership.** The Project Sponsor shall have demonstrated to

the City's satisfaction that neither the Project Sponsor nor the City is the fee title

owner of the Subject Property (such demonstration shall be by a sworn statement

duly executed by the Project Sponsor, current title report and, at the City's election,

a confirmatory site inspection).

C. Improvement Agreement. The Project Sponsor shall have executed an

Improvement Agreement and provided bonds as required therein, which

agreement guarantees, among other things, that public improvements will be

constructed to convert the Subject Property from a public street to a public non-

vehicular, and pedestrian transportation facility.

**SECTION 5.** 

A. After the satisfaction of the conditions set forth in Section 4, the public street

easement on the Subject Property shall be vacated, reserving and excepting from

the vacation on, over, under and through the Subject Property: (1) a public

easement for non-vehicular transportation and pedestrian access purposes,

including all rights necessary to construct, maintain, operate, modify, enlarge,

replace, remove and renew improvements necessary or convenient for such public

purposes, which improvements may include but shall not be limited to, street

furniture, hardscaping and landscaping, restrooms and other facilities that serve

the public using the easement; and (2) a public easement for utility purposes, including all rights necessary to construct, maintain, operate, modify, enlarge, replace, remove and renew any and all in-place public utility facilities, said public utility easements to be kept open and free from buildings and structures of any kind except irrigation systems and appurtenances thereto, lawful fences and all lawful unsupported roof overhangs.

- B. After receiving written confirmation from both the Director of Public Works and the Office of the City Attorney that the conditions in Section 4 have been satisfied, the City Clerk is hereby directed to record a certified copy of this Resolution, including the exhibits hereto, with the Office of the Recorder for the County of Santa Clara.
- C. From and after the date this Resolution is recorded, the Subject Property will no longer constitute a public street and will constitute public easements for non-vehicular transportation, pedestrian access and utility purposes as specified in this Resolution.

ADOPTED this day of, 2021, by the following vote:			ollowing vote:
AVEO			
AYES:			
NOES:			
ABSENT:			
DISQUALIFIE	D:		
			SAM LICCARDO
			Mayor
ATTEST:			
TONI J. TABER, CMC	<u> </u>		
City Clerk			

## MAP

SHOWING THE PORTION OF OTTERSON STREET TO BE CONDITIONALLY VACATED WITH THE RESERVATION OF PUBLIC EASEMENTS

AREA TO BE VACATED	
FILED WITH THE CITY COUNCIL OF TAND APPROVED BY RESOLUTION	THE CITY OF SAN JOSE THIS DAY OF BY SAID CITY COUNCIL THIS DAY OF NUMBER
CITY CLERK, CITY OF SAN JOSE  FOR MATT CANO  DIRECTOR OF PUBLIC WORKS,  CITY OF SAN JOSE	APPROVED THIS 7TH DAY OF MAY 2021  N
OTTERSON ST	S AUTUMN ST  S MONTGOMERY ST

## **EXHIBIT B**

## **Public Works' Summary of the Proposed Vacation**

Since the Project documents were published for Planning Commission, the parties have determined that there are some small areas of City-controlled Right Of Way (ROW) that were intended to be included in the "Covenant Privately-Owned Publicly Accessible Open Space" but are not owned by the City or Google.

The newly-published documents include five additional resolutions that allow for conditional vacation of a portion of South Montgomery Street, Park Avenue, Otterson Street, and Cinnabar Street with the reservation of public easements over the entire area to be vacated ("Subject Portions"). On these five Subject Portions the vehicular component of the right of way will be vacated, and the bicycle and pedestrian components of the ROW will remain in place, which allows them to continue to function consistently with the proposed open space plan as defined in the DWDSG (in the event that neither the City or Google are able to acquire the underlying fee interest) (*See* Str. & Hwy. § 8309; *see also* Martis Camp Community Association v. County of Placer, 53 Cal. App. 5th 569, 598 (2020) (confirming a local agency's ability to terminate certain public uses of a street through a vacation while reserving other public uses and rights of access).).

The parties also have agreed that if Google is unable to acquire and manage the space as "Covenant Privately-Owned Publicly Accessible Open Space," it will still pay for the maintenance of private improvements installed within the Subject Portion for a minimum of 50 years.

The Subject Portions are currently utilized as public streets. There are existing utilities which serve the areas and also a desire to allow continued bicycle and pedestrian access. Based on this, staff recommends that if the conditional vacation is approved, that Council reserve from the vacation public easements for non-vehicular transportation and pedestrian access, utility purposes, and if applicable, emergency vehicle access over the entire areas being vacated.

As described above, the Project documents, including the General Development Plan ("GDP") and the Downtown West Design Standards and Guidelines ("DWDSG"), assumed that motorized vehicular traffic would be removed from the Subject Portions. The Project's Environmental Impact Report and related studies evaluated the removal of motorized vehicular traffic from the Subject Portions consistent with the GDP and DWDSG.

These analyses document that the Subject Portions will be unnecessary for present or prospect motorized vehicular traffic use upon the satisfaction of the conditions described in Section 4 of the Resolution and will be necessary for public use as pedestrian and bicycle-oriented spaces.

Staff recommends the reservation of certain public easements from the proposed vacation as described in Section 5 of the Resolution. These include a public easement for "non-vehicular transportation and pedestrian access purposes" including related improvements, which may include street furniture, hardscaping and landscaping and other facilities that serve the public using the public easement. For purposes of clarification, but not limitation, the following types of

## **EXHIBIT B**

improvements are consistent with the reserved easement and may be installed in these areas subject to the Conformance Review process set forth in the Project documents:

- 1. street furniture, including seating and tables (both fixed and movable) and program decks;
- 2. landscaping, including tree groves & canopy trees and understory planting, and flex lawns;
- 3. public art and non-structural and removable maker spaces;
- 4. anchor plazas and promenades;
- 5. kiosks;
- 6. water features;
- 7. improvements relating to outdoor programming contemplated by the Project;
- 8. trellises and other shade canopy (structures);
- 9. improvements relating to event areas for temporary occupancy of the Subject Property; and
- 10. raised planter beds.