NSE AGENDA: 11/12/20 ITEM: (d) 3



Memorandum

TO:	NEIGHBORHOOD SE AND EDUCATION C		FROM:	Jon Cicirelli
SUBJECT:	2019-2020 STATUS R PARKS AND COMM FACILITIES DEVEL CAPITAL IMPROVE	UNITY OPMENT		October 26, 2020
Approved	Angel Rus	2.	Date	11/5/2020

# **RECOMMENDATION**

- (a) Accept the Annual Report on Park Impact Ordinance and Parkland Dedication Ordinance Fees for 2019-2020; and
- (b) Accept the Annual Status Report on Department of Parks, Recreation and Neighborhood Services' Capital Improvement Program.

# **OUTCOME**

The annual report on Park Impact Ordinance and Parkland Dedication Ordinance Fees informs the community and Neighborhood Services and Education Committee regarding developer-related revenue fee collection and its use. The annual report on the Capital Improvement Program informs on use of those fees paired with other resources to implement the Department of Parks, Recreation and Neighborhood Services (the Department) Capital Improvement Program (CIP).

## **EXECUTIVE SUMMARY**

Receipt of the following reports meets the reporting mandate per the California Mitigation Fee Act for the Parks Impact Fee.

The Department's Capital Projects Division manages the 2021-2025 capital work plan throughout all of San José's parks, trails and community centers. The Department oversees \$314.4 million in funded projects over this five-year period to plan, design, rehabilitate and/or construct new parks, trails, community centers, and other recreational facilities. This memorandum on Park Impact Ordinance and Parkland Dedication Ordinance Fees provides an overview and update on key capital improvement projects that were completed or started in 2019-2020, as well as those moving forward in 2020-2021.

The Annual Status Report on the Capital Improvement Program provides an overview and status of primary capital project funding sources, including Construction Tax and Property Conveyance Tax (C&C) revenues; Park Trust Fund fees; the remaining balance on year 2000 Measure P Bond funds; commercial paper securities funding; a variety of local, state and federal grants; and insurance and Federal Emergency Management Agency (FEMA) reimbursement proceeds received in response to the City's 2017 Coyote Creek Flood response and recovery efforts.

# **BACKGROUND**

The California Mitigation Fee Act mandates annual reporting on the use of Parks Impact Fees monies inside the Park Trust Fund within six months following the end of each fiscal year.

The Department manages 3,537 acres of land, which includes 2,112 acres of developed parks, trails, and community centers. Table 1 is an inventory of these facilities.

Parks	Trails	Centers	Unique Assets
199 neighborhood parks	52.74 miles paved (urban)	12 regional centers	1 amusement park & zoo 6 swimming pools
10 regional parks	8.87 miles gravel (urban)	36 neighborhood serving centers	3 golf courses
209 parks	61.61 miles of trails	48 centers	2 BMX bike parks 7 skate parks

# **Table 1 – Inventory of the Department's Facilities**

The Department's CIP is supported by technical professionals that manage and oversee the full range of development tasks including strategic planning, land acquisition, feasibility studies, master plans, concept designs, and project implementation for major and minor capital projects. Work is performed independently or in collaboration with the Department of Public Works, other city departments and consultants. The CIP is supported through revenue from the following sources:

- Park Impact Ordinance and Parkland Dedication Ordinance (Park Trust Fund);
- Construction and Conveyance Tax Fund;
- Grant Programs;
- Measure P Bond Funding; and
- Commercial Paper.

# ANALYSIS

This report provides an overview of the portion of the Citywide Capital Improvement Program that is managed by the Department, including an update on the status of the Department's 2017 Coyote Creek Flood recovery efforts. Flood reconstruction is a high priority and it is vital that these projects move forward within the timelines specified by FEMA to ensure City reimbursements are maximized to address the full breadth of recovery projects that the City is facing.

The Annual Report is presented as follows:

- (a) Park Impact Ordinance and Parkland Dedication Ordinance Fees
- (b) Other Capital Improvement Program Funding Sources
  - (1) Construction and Conveyance (C&C) Tax Fund;
  - (2) Grants Programs;
  - (3) Measure P Parks and Recreation Bond Projects Fund; and
  - (4) Commercial Paper 2017 Flood Recovery.

The Annual Report for the Capital Improvement Program (CIP) presents them as follows: (a) Parks;

- (b) Trails; and
- (c) Community Centers.

## Annual Report on Park Impact Ordinance and Parkland Dedication Ordinance Fees

## (a) Park Impact Ordinance and Parkland Dedication Ordinance Fees Report

The City of San José enacted the Parkland Dedication Ordinance (PDO) in 1988 to meet the demand for new neighborhood and community parkland generated by the development of new residential subdivisions. The City's PDO is consistent with the State's Quimby Act (Government Code Section 66477). In 1992, the City Council adopted the Park Impact Ordinance (PIO), which is similar to the PDO, but applies to new non-subdivided residential projects, such as apartment buildings. The City's PIO is consistent with the State's Mitigation Fee Act (Government Code Section 66000 *et seq.*).

The PDO and PIO programs, require developers of new residential projects to provide the value equivalent of three new acres of parkland per 1,000 new residents. The population of a new development is estimated using US Census Bureau data and that is translated into a land dedication requirement (e.g., a development that would increase population by 2,000 residents would be required to develop or fund an equivalent amount of 6 acres of new parkland).

To meet this requirement under the PDO and PIO, residential developers dedicate land, improve existing parkland, provide private recreation areas, and/or pay a parkland fee in lieu of parkland dedication depending on the needs of the parks system in the vicinity of the development. Fees paid in lieu of land dedication are deposited into, and accounted for, in the Park Trust Fund. The fees paid are directly tied to the residential development activity and vary by geographic areas of the city.

Table 2 provides a year-over-year comparison of PDO/PIO-related revenues and associated expenditures (excluding encumbrances) from 2017-2018 through 2019-2020. Past years are included as a reference to show the annual variability in this revenue source.

	2017-2018	2018-2019	2019-2020
PDO/PIO Fee Collection	\$22.7	\$16.6	\$5.6
Interest / Other Revenues*	\$3.2	\$5.8	\$3.1
Total Revenues	\$25.9	\$22.4	\$8.7
Expenditures**	\$19.7	\$11.3	\$10.9

Table 2 – Park Trust Fund Revenues & Expenses (in millions)

\*Includes grant reimbursement revenue \*\*Excludes encumbrances of \$6 million

Table 2 shows that in-lieu fee collection varies from year to year, based upon development activity. The funds are secured as the developer obtains building permits from the City's Department of Planning, Building and Code Enforcement. Use of collected fees is geographically limited and proximate to the development (neighborhood-serving facilities must be within <sup>3</sup>/<sub>4</sub>-mile of the development and regional-serving facilities must be within three miles of the development). Development of new housing in San José is based upon available and suitable sites. The majority of the \$5.6 million of in-lieu fees collected in 2019-2020 were in Council District 3 (\$4.4 million), although other council districts did receive revenue as well.

Projects funded with Park Trust Fund revenues shown above include:

- Pellier Park (CD 3)
- Tamien Park Development Phase II (CD 3)
- Emma Prusch Park All Inclusive Playground (CD 5)
- Lincoln Glen Park All Inclusive Playground (CD 6)
- Agnews Property Demolition(CD 4)
- Rincon South Park Development (CD 3)

In some cases, Park Trust Fund monies are collected but the Department is not able to move forward with a specific project (for example, when a desired project requires funding greater than the Park Trust Fund monies collected). In those cases, the

Department coordinates with the City Council and Budget Office to establish reserves dedicated for specific future projects until sufficient resources are available to proceed. The five largest of these reserves are:

- St. James Park Phase I Reserve \$6,976,000
- Pueblo De Dios Development Reserve \$5,277,000
- Coyote Creek Trail (Mabury to Empire Street) Reserve \$ 5,049,000
- Santana Park Development Reserve \$4,038,000
- Del Monte Park Phase III Development Reserve \$2,881,000

The majority of funds in the Parks Trust Fund have been committed to specific capital projects. Staff is working with City partners to explore options for delivering projects more efficiently by streamlining the bid process for mid-sized capital projects, and by working with developers to provide turnkey improvements to existing parks.

As required by the California Mitigation Fee Act, documentation on the City's use of Park Impact Fee monies for the fiscal year ending June 30, 2020 can be found on the City's website at: <u>https://www.sanjoseca.gov/home/showdocument?id=65491</u> (Attachment A). This report is being presented to NSE in advance of the six months requirement, and is therefore in compliance with the Act.

### (b) Other Capital Improvement Program (CIP) Funding Sources

### (1) Construction and Conveyance Tax Fund

The Construction and Conveyance (C&C) Tax consists of two types of revenue generated by the City. The Construction Tax is levied on most types of construction, including residential, commercial, and industrial, and accounts for one percent of the overall C&C revenues. The Property Conveyance Tax is levied on the transfer of all real property with a value greater than \$100. C&C Tax is the largest source of the Department's CIP revenues, with 64 percent of the total Conveyance Tax receipts collected by the City allocated for parks-related projects, and the remaining revenues distributed among Fire, Library, Communications, and Service Yards.

C&C funds play a significant role in addressing the need to repair and replace the City's aging park infrastructure. In 2019-2020, the Department received \$26 million in actual C&C revenues versus the Adopted Budget assumption of \$23 million. These monies are used by the Department in various ways, including funding for ongoing capital-related appropriations, project-specific capital appropriations, staffing costs, and council district needs. Council district needs are determined based on a parks condition assessments and the growing infrastructure backlog in each district.

TOTAL

Allocation of Funding for Central, Citywide and Council District	2019-2020 Funding Allocation (millions)
Project-Specific Capital Appropriations *	\$48.8
Ongoing Allocations (see Table 4) *	\$8.2
Staffing	\$11.6
Park Yards *	\$0.8
Infrastructure Backlog Reserves	\$2.5

\$71.8

#### Table 3 – Summary of C&C Allocations

\*includes carryover of \$4.8 mil from previous years

Table 4 summarizes the major ongoing C&C funding allocations within the Department's CIP Program.

### **Table 4 – Value of Major Ongoing Council District** C&C Funding Allocations (2019-2020)

Project Categories	2019-2020 (millions)
Strategic Capital Replacement & Maintenance Needs	\$1.7
Minor Park and Minor Building Renovations	\$1.4
Minor Infrastructure Contract Services	\$0.2
Pool Repairs/Fountains	\$0.4
Preliminary Studies/Engineering	\$0.6
Agronomic and Tree Services/Weed Abatement/Ball Field Renovations	\$0.6
Major and Minor Park Equipment/Hardware	\$1.2
Miscellaneous Needs	\$1.0
TOTAL (excluding Infrastructure Backlog Reserve)	\$7.1

Strategic Capital Replacement and Maintenance Needs - These allocations are distributed among the council districts and provide funding for various items such as turf renovation, irrigation upgrades, and similar small repairs. Work funded in these allocations are typically completed by Parks Maintenance staff or through the Public Works Facilities team.

Minor Park and Minor Building Renovations – These allocations provide funding to address short-term minor capital repair and maintenance needs throughout the year such as renovation and repair to existing community centers, irrigation

systems, park restrooms, neighborhood centers, picnic equipment, drinking fountains and other park amenities.

<u>Minor Infrastructure Contract Services</u> – These allocations provide funding for contract services for minor improvements at park facilities. Improvements include turf area renovation, irrigation replacement and renovation, park lighting repair, infrastructure repairs to make park facilities compliant with new code requirements, and all other minor capital improvements that reduce maintenance efforts and enhance the usability of the park.

<u>Pool Repairs/Fountains</u> – These allocations provide ongoing funding for updated code compliance, repair or replacement of mechanical equipment such as pumping equipment, chemical injection systems, filter equipment and other accessories, repair of pool lighting, and other capital repairs that arise and are necessary to keep the pools open and safe for public use at the City's six swimming pools.

<u>Preliminary Studies and Engineering</u> – This allocation provides ongoing funding (in conjunction with resources from the Park Trust Fund) to research, respond to City Council inquiries, and provide real estate services and related activities prior to recommendations for, or implementation of, formal projects.

<u>Agronomic and Tree Services/Weed Abatement/Ball Fields Renovations</u> – This combination of funding supports the following: preventative maintenance and rehabilitation work to soil, turf, and other plant materials as well as the renovation of damaged turf and sports fields in City parks; tree trimming, planting, and the replacement of trees and shrubs; weed abatement needs on undeveloped park properties throughout the City; and the renovation of sports fields at City parks including backstops, irrigation, turf renovation, dugouts, scorekeeper booths, lighting systems, and bleachers.

<u>Major and Minor Park Equipment/Hardware</u> – Combination of funding to support the following: acquire large equipment that is required for the maintenance and safety of park facilities; purchase new equipment and replace existing equipment at community centers throughout the City; purchase park hardware and furnishings for neighborhood and regional parks throughout the City.

<u>Miscellaneous Category</u> – Multiple items such as Family Camp, copper wire, environmental mitigation maintenance and monitoring, volunteer project support, pedestrian bridge assessment, etc.

### (2) Grants Program

The Department actively pursues grants from a variety of local, state and federal sources. Pursuing external funding permits the City to leverage its resources to deliver new projects, increase the scope of projects, or advance projects sooner. Grant funding is seldom available as a cash transfer between agencies. Instead, grant opportunities typically require that the City front all expenses, produce matching funds, align projects to specific grant goals, and develop competitive grant applications that detail how projects can positively impact the community.

### Measure B

Measure B is a voter approved 30-year, half-cent countywide sales tax to support transit, highways, expressways, and active transportation (bicycles, pedestrians, and complete streets). The Valley Transportation Authority (VTA) released its first competitive call for projects in December 2019. Once submitted, project applications were scored and ranked, with the highest scoring projects placed on a 10-year priority list or "Funded" list, subject to VTA Board approval. Any remaining projects which did not score competively were placed on an "unfunded" list and may receive an opportunity for funding if excess funds become available.

Per the VTA, Measure B funds are to be focused on projects of countywide significance, with priority given to projects that connect schools, transit and employment centers; fill gaps in the existing bike and pedestrian network; safely cross barriers to mobility; and make walking or biking a safer and more convenient means of transportation for all county residents and visitors. The Department submitted six trail projects, and five of the six projects scored competively to be placed on the 10-year funded list. The five projects that scored competively focused on the Coyote Creek Trail, Five Wounds Trail, Guadalupe River Trail, Los Gatos Creek Trail, and the Thompson Creek Trail (for more information, see Table 5 below). This 10-year priority list was approved by the VTA Board in May 2020.

Once the 10-year priority list was approved by the Board, VTA staff initiated a two-year request for funding based on the scored ranking of the approved 10-year list. This request would provide funding for a specific project phase(s) over the next two years to align with the VTA's budget cycle. Once the two-year budget cycle is complete, VTA will initiate another two-year call for funding, specific to a particular project phase(s). For the first two-year cycle, San José received approval to fund the remaining design and construction of the Thompson Creek Trail from Quimby Road to Aborn Court. In future two-year VTA budget cycles, the Department can submit funding requests for any of the projects on the approved 10-year priority list.

Table 5 lists the six projects submitted for Measure B funding. Five of the projects were competively ranked and placed on the 10-year priority list, and specific to the first two-year VTA budget cycle, a subset of the Thompson Creek Trail project, Quimby Road to Aborn Court, received \$610,000 in Measure B funding.

Project	Limits	Phase(s) Requested	Measure B Request	Application Status
Coyote Creek Trail	<ol> <li>Montague Expressway to Brokaw Road (1.35 miles),</li> <li>Old Oakland Road to Berryessa Road (1.20 miles),</li> <li>Empire Street to Santa Clara Street (0.95 miles), and</li> <li>Singleton Crossing near Tuers Road (300 feet).</li> </ol>	-Design	\$6,876,000	Placed on the 10-year priority list.
Five Wounds Trail	Story Road to East Julian Street per current proposed agreement with VTA (2.0 miles) with intent to extend to Mabury Road, subject to coordination with VTA.	-Environmental Clearance -Design	\$4,140,000	Placed on the 10-year priority list.
Guadalupe River Trail	Virginia Street to Chynoweth Avenue (5.5 miles).	-Environmental Clearance -Design	\$5,400,000	Placed on the 10-year priority list.
Guadalupe River Trail – Access Ramps	<ul> <li>Four bikeway ramp structures:</li> <li>1) Component Parkway near North</li> <li>First Street</li> <li>2) Hetch Hetchy near Tasman Dr.</li> <li>3) Alviso near Liberty Street</li> <li>4) Plumeria Drive</li> </ul>	-Environmental Clearance -Design -Construction	\$2,466,990	Did not score competitively; placed on unfunded list
Los Gatos Creek Trail	Auzerais Avenue to Santa Clara Street (.76 miles).	-Environmental Clearance -Design	\$2,587,500	Placed on the 10-year priority list.
Thompson Creek Trail	Quimby Road to Heartland Way (6.55 miles).	-Design -Construction	\$2,410,000	Placed on the 10-year priority list. Quimby Road to Aborn Court received \$610,000 in Measure B funding.

## Table 5 – Projects To Be Submitted for Measure B Applications

### Parks and Water Bond Act of 2018 (Proposition 68)

Proposition 68 which was approved in June 2018, authorized \$4.1 billion in general obligation bonds for state and local parks, environmental protection projects, water infrastructure projects and flood protection projects. The City was awarded \$177,000 under the Per Capita program. Funds were allocated based on population, but due to the high volume of applicants the award amounts were reduced per applicant. The City has until December 2021 to submit a project application form for project approval.

### Grant Status

In 2019-2020, the Department applied for six grants totaling \$7.3 million. Table 6 documents the projects for which the grant applications were submitted and the corresponding funding that was awarded, pending, or declined.

Project Name	Grant Program	Amount	Status
Thank You America Monument	Santa Clara County Historic Grant Program	\$210,000	Awarded
Thompson Creek Trail Quimby Road to Aborn Court	VTA Measure B Sales Tax Grant Program	\$610,000	Awarded
Havana-Midfield Park	Prop 68: Per Capita	\$177,000	Awarded
Overfelt Gardens Park (Roof Restoration)	Prop 68: Statewide Park and Community Revitalization Program	\$1,900,000	Declined
Emma Prusch Park (Expand All-Inclusive Playground)	Prop 68: Statewide Park and Community Revitalization Program	\$1,000,000	Declined
Roosevelt Roller Hockey Rink (Roof Installation)	Prop 68: Statewide Park and Community Revitalization Program	\$3,500,000	Declined

### Table 6 - Summary and Status of Grant Applications 2019-2020

# (3) Measure P Parks and Recreation Bond Projects Fund

In November 2000, voters approved the Measure P Bond initiative, which provided \$228 million to expand the City of San José's parks infrastructure. To date, 89 of 90 original projects planned under Measure P have been completed. The one remaining bond-funded project, the Soccer and Softball Complex, is currently in design. City Council approved funding for the design of a soccer facility at Columbus Park for \$3 million October 2019. Additional funding for construction will be appropriated once design is complete.

#### Arcadia Ballpark

The Arcadia Ballpark is built on approximately 14.49 acres of land in Council District 8 and it is the first Ballpark facility for the City initiated under the voter-approved 2000 Measure P Bond. The project consisted of a new ballpark with four ballfields on 14.49 acres of land in Council District 8, with fields providing shaded seating, bleachers, dugouts and pitchers' cages. The facility has a large concession building with a multi-use restroom and an administration office area. There is also a Park Yard maintenance building, a large playground area with shaded picnic tables, and a child size fenced ballfield park.

The construction of Arcadia Ballpark was completed in November 2019. A grand opening was anticipated to occur on March 28, 2020. Due to COVID-19, a new opening ceremony date is still to be determined. In the meantime, Department staff is currently maintaining the fields and its amenities, landscape and buildings, of the facility.

#### Columbus Park Soccer Facility

A soccer facility was planned as part of the 2000 Measure P Bond. The Department evaluated and considered many locations since the measure was approved, but for many reasons, none moved forward to construction. In fall 2019, the City Council approved \$3.0 million to fund the redesign of Columbus Park to accommodate soccer, softball, and other uses. This project is currently in design and is expected to expend all remaining bond funds and complete the program.

#### Coleman Property Sale

On March 26, 2019, the City Council approved the "Actions Related to the Use of Funds from Sale of the Coleman Avenue Property" memorandum. As part of these actions, \$24.8 million was recognized from the sale of the Coleman Property, with \$4.7 million transferred to the Parks and Recreation Bond Projects Fund. This represents the amount of sale proceeds required to be spent on bond-eligible projects based on an analysis from the City's Bond Counsel. Because Measure P General Obligation bond funds were expended at the Coleman Avenue property, a portion of the proceeds from the sale of this property must be used in accordance with IRS regulations and expended on other park-related capital projects within two years of receipt of the sale proceeds.

Projects funded with the \$4.722 million allocation to the Parks and Recreation Bond Projects Fund include:

- All-Inclusive Playground Emma Prusch \$500,000;
- All-Inclusive Playground Lincoln Glen \$65,000;
- Alum Rock Avenue and 31st Street Park Phase II \$1,000,000;
- Butcher Park Playlot Renovation \$300,000;
- Hathway Park Renovation \$850,000;

- Iris Chang Park Development \$728,000;
- La Colina Park Playground Renovation \$300,000;
- Playa Del Rey Shade Structure \$100,000;
- River Glen Park Improvements \$135,000;
- Seven Trees Community Center Lighting \$150,000;
- Solari Park Improvements \$150,000;
- Trail: Yerba Buena Creek Pedestrian Bridge Preliminary Design \$144,000;
- Waterford Park Improvements \$100,000; and
- Welch Park and Neighborhood Center Improvements \$200,000

The Department is carefully tracking and monitoring these projecs to ensure that all Measure P funds are expended on or before the December 14, 2020 deadline.

### (4) Commercial Paper – 2017 Flood Recovery

In January and February 2017, winter storms caused significant damage to several municipal facilities in the Alum Rock area and along the Coyote Creek corridor. Both events were declared disasters by the President of the United States on April 1, 2017, which allowed the City to seek reimbursement for recoverable costs and expenses (including those incurred for emergency response during and shortly after the event, as well as for prospective project costs related to restoring or replacing City-owned and operated property damaged by the flood). Upon conducting its assessment, the City identified a total of 26 flood-related reconstruction projects for which the City will seek reimbursement.

At the February 13, 2018 City Council meeting, staff presented the schedule for reconstructing the impacted facilities and a financial plan for funding this work. The City Council authorized the use of up to \$21 million dollars in commercial paper to finance the reconstruction. Much of the reconstruction expenses are expected to be reimbursed through the City's property insurance policies, the Federal Emergency Management Agency (FEMA) and the California Governor's Office of Emergency Services (CalOES). The City's contribution towards the overall costs is expected to be at least 6.25 percent. Staff continue to work collaboratively with other City departments to maximize reimbursements, thereby reducing the long-term impact to the capital program.

As of June 2020, the City has received \$4.9 million from its insurance provider and \$1.7 million from FEMA/CalOES. Staff continue to work with FEMA and CalOES to ensure that projects conform to those agencies' requirements (including the tracking and documenting of activities and expenditures) to ensure maximum reimbursements. As of June 2020, the City has issued \$5,882,000 in Commercial Paper and anticipates the issuance of an additional \$5,452,000 to cover the costs of the 2017 Flood Recovery Projects. The City has paid a total of \$4,993,000 in principle and \$133,331 in associated fees, charges, and interest as

of June 30, 2020. The outstanding balance on the Commercial Paper is \$889,000 as of June 30, 2020.

To date, the following flood-related projects have been completed:

- Happy Hollow Park & Zoo Lower Restrooms, Commissary & Office (FY18-19)
- Japanese Friendship Garden Public Restroom (FY18-19)
- Martin Park (Booster Bump), Martin Park Resilient Surfacing (FY18-19)
- Rocksprings Park Resilient Surfacing (FY18-19)
- Selma Olinder Community Center, Selma Olinder Park Resilient Surfacing, Selma Olinder Theatre (FY18-19)
- Watson Park Lighting, Future Mitigation, Irrigation, Electrical Repair, Turf Soccer Fields (FY18-19)
- Debris Removal (FY18-19)
- Alum Rock Park Falls Road Reconstruction (FY18-19)
- Century Oaks Parks Curie Drive (FY19-20)

Remaining projects are either in the design phase or in the construction phase. The status of all flood projects is shown in Attachment B.

### The Annual Report for the Capital Improvement (CIP)

#### (a) Parks Overview

The CIP supports delivery of new and/or improved parks, trails, centers and other recreational projects. Major projects delivered or underway during 2019-2020 include:

- <u>17.9 acres of new parks</u>:
  - Arcadia Ballpark 14.5 acres
  - $\circ$  Iris Chang Park 2.6 acres
  - $\circ$  Rincon South Park 0.8 acres
- <u>Trails underway include</u>:
  - o Coyote Creek Trail (Williams Street to Story Road) 1.23 miles paved
  - Coyote Creek Trail (Story Road Phelan Avenue) 0.87 miles paved

The Penitencia Creek Trail (King Road to Berryessa BART) recently opened and extended the trail system by 0.3 miles. Although completed in a prior fiscal year, the opening of the trail occurred alongside the start of BART operations in San José.

In addition, during 2019-2020, the team oversaw and managed reconstruction of various park amenities that were damaged during the 2017 winter flood events. This work includes:

- Reconstruction of the Trestle Wall, Visitor Center and Mineral Springs Restroom at Alum Rock Park;
- Restoration of the Kelley Park Stormwater Outfall; and
- Reconstruction of the Japanese Friendship Garden Tea House and Koi pump house.

Table 6 lists the top ten funded projects in terms of dollar value of active appropriation for the Department's CIP Program.

Project Name	Total Funding (millions)	Scope
Measure T – Community	\$12.6	Construct Community and Emergency
Center/Emergency Centers		Centers.
Coyote Creek (Story-Tully)	\$8.6	Construct 2.25 miles of trail.
Payne Avenue Park Phase I	\$5.2	Construction for phase I of the park.
Pellier Park	\$4.2	Major rehabilitation of 1.0-acre
		neighborhood park.
PAL Stadium Turf Replacement	\$3.0	Replace the field turf.
Agnews Property Development	\$2.9	Building demolition and stabilization
Tamien Park Development -Phase II	\$2.4	Construction for phase II of the park.
Three Creeks Interim Improvements	\$2.3	Replacement of the former trestle with
and Ped Bridge		a clear-span pedestrian bridge.
All-Inclusive Playground - Emma Prusch	\$2.0	Construct an all-inclusive playground.
All-Inclusive Playground - Rotary	\$2.0	Construct an all-inclusive playground.

# **Table 6 – Top Ten Funded Projects for the Department**

## (b) Trails Overview

The Department is developing one of the nation's largest urban trail networks, with over 61 miles open to the public with plans to expand the network by an additional 39 miles per the City's General Plan and other guiding documents.

Trail projects support recreation with users enjoying San José's trails for walking, biking, dog walking and experiencing nature. Projects also support active transportation with trails like the Guadalupe River used for travel to and from work. With the current shift to "work from home" during the COVID-19 pandemic, the Department has seen a reduction in the number of users attributed to active transportation, and trails that tend to be predominantly for recreation are seeing higher usage.

Currently underway, the department is installing a pedestrian bridge to span Los Gatos Creek, which will support travel along the Three Creeks Trail and linkage to the Los Gatos Creek Trail leading to downtown destinations and employment. Two projects

along Coyote Creek between William Street and Story Road, and Story Road to Phelan Avenue will soon get underway and support access to destinations along the regional trail. In July 2020, the Penitencia Creek Trail was opened along with the Berryessa BART Station; representing the only segment of the regional Ridge Trail system that reaches a regional transit station.

Staff, working closely with the Department of Public Works, managed 23 trail projects through various stages of development during the year to prepare them for construction in the coming years. The team also worked on numerous grant applications to sustain future trail development. These grant activities included submission of a \$34 million grant applications for the Five Wounds Trail, securing Measure B grant funding to proceed with construction of the Thompson Creek Trail (Quimby Road to Aborn Court), and completing design and award of construction contracts for Coyote Creek Trail from William Street to Phelan Avenue. The Trail Team is supporting a multi-department, multi-organization initiative to enhance safety on the trails via a Trail Safety Program that will be pilot tested as the Coyote Creek Trail projects are completed and opened to the public.

During the Shelter In Place (SIP) orders, staff received 305 responses to an Trail Count survey deployed in May 2020. Findings indicate that 43% of 305 respondents, or 124 individuals, have increased their use of San José's Trail Network during the SIP orders.

Staff worked with nearly 50 volunteers to conduct the 14<sup>th</sup> annual Trail Count on September 9, 2020. Four count stations were added, including Coyote Creek Trail (Selma Olinder Park), Coyote Creek Trail (Stonegate Park), Five Wounds Trail (near Highway 280), and Thompson Creek Trail (near Tully Road). In total, 11 count stations recorded over 4,500 individuals using the Coyote Creek, Guadalupe River, Los Gatos Creek, Los Alamitos Creek, Thompson Creek and Three Creeks trails during the 12-hour count period. The early September count was notable this year due to unusual weather conditions that darkened the skies (as a result of wildfires) and 1 discouraged outside activities. Even with this adverse weather condition, the many trail users show the value and daily need of our San José Trail Network to provide opportunities for active transportation and recreation. The associated survey was conducted over a one-week period, to gather user opinions to improve trail planning and operations. The Trail Count Fact Sheet is presented as Attachment C.

Staff efforts to increase public awareness and engagement regarding the Trail Network occurred via social media, with a 12.2% increase in Twitter@SanJoseTrails followers and a 29.6% increase in Instagram@SanJoseTrails followers.

### (c) Community Centers

The CIP supports critical repairs and infrastructure needs for community centers such as roof replacement, HVAC replacement, electrical upgrades, and other renovation work. During 2019-2020 work continued or was newly funded for nine community centers.

- Berryessa Community Center (25% Complete) HVAC replacement and other minor repairs.
- Calabazas Neighborhood Center (95% Complete) HVAC replacement, renovation of the center and other minor improvements.
- Camden Community Center (20% Complete) Roof replacement, refurbish gym and other minor repairs.
- Community Center Wi-Fi (80% Complete) Number of sites expanded to include 6 neighborhood centers.
- Roosevelt Community Center (0% Complete) Critical electrical and lighting upgrades.
- Southside Community Center (75% Complete) New roof, HVAC replacement, electrical upgrades, window replacement and other minor repairs.
- Welch Park Neighborhood Center (90% Complete) HVAC replacement, electrical upgrade, renovation of building and restrooms.
- Willow Glen Community Center (60% Complete) HVAC replacement, Sewer line replacement, window replacement and other minor repairs.

Additionally, \$1 million has been allocated for critical repairs and infrastructure needs at neighborhood centers. The Department is working to evaluate the needs of the facilities and expects work to begin in 2020-2021.

# **EVALUATION AND FOLLOW-UP**

The Department will continue to provide annual reports to the Parks and Recreation Commission and Neighborhood Services and Education Committee.

# **CLIMATE SMART SAN JOSE**

The recommendation in this memorandum does not have any negative impact on Climate Smart San José energy, water, or mobility goals.

## PUBLIC OUTREACH

No specific outreach has occurred regarding the Department's CIP status report; however, individual CIP projects have their own public outreach process.

## **COORDINATION**

This memorandum has been coordinated with the City Manager's Budget Office and the City Attorney's Office.

## **COMMISSION RECOMMENDATION/INPUT**

This item will be presented to the Parks and Recreation Commission on December 2, 2020.

## FISCAL/POLICY ALIGNMENT

Projects discussed are consistent with the Envision San José 2040 General Plan and ActivateSJ Strategic Plan 2020-2040.

## **COST SUMMARY/IMPLICATIONS**

The projected costs of maintaining and operating new and expanded parks and recreation facilities are noted in the 2021-2025 Adopted Capital Improvement Program.

## <u>CEQA</u>

Not a Project, File No. PP17-009, Staff Reports, Assessments, Annual Reports, and Informational Memos that involve no approvals of any City action.

/s/ JON CICIRELLI Director of Parks, Recreation and Neighborhood Services

For questions, please contact Nicolle Burnham, Deputy Director, at (408) 793-5514.

Attachment A: Report on Park Impact Ordinance and Parkland Dedication Ordinance Fees Attachment B: Project Costs and Schedule for Flood Projects Attachment C: Trail Count Fact Sheet