COUNCIL AGENDA: 2/4/2000 ITEM: 3.6



<u>Memorandum</u>

TO: HONORABLE MAYOR AND CITY COUNCIL

FROM: Richard Doyle City Attorney

SUBJECT: PUBLIC MEMBER APPLICANT FOR POLICE AND FIRE RETIREMENT PLAN BOARD

DATE: January 17, 2020

BACKGROUND

This Office routinely reviews applications for appointment to City boards and commissions for conflicts of interest, appearance of bias and incompatible office. The applications generally do not provide complete information; however, they do occasionally disclose potential conflicts of interest or incompatible offices. The purpose of this memorandum is to summarize our review of the application submitted by the individual who will be considered by the City Council for a public member trustee position on the Police and Fire Departments' Retirement Plan's Board.

BOARD DUTIES

In order to analyze potential conflicts, it is necessary to consider the duties of the particular board or commission for which the applicant is seeking appointment. The Board of Trustees of the Police and Fire Departments' Retirement Plan is established under the Municipal Code to manage, administer and control the plan. The Board's scope of authority and duties include determining employee eligibility for benefits, establishing contribution rates for employees and the city based on actuarial valuations, commenting on ordinances that propose modifications to the retirement plan and investing retirement funds. The Board is expressly authorized to secure the following types of contractual services:

- 1. Actuarial service
- 2. Auditing services
- 3. Investment management services
- 4. Investment performance evaluation services
- 5. Proxy voting services
- 6. Legal services
- 7. Other consulting services as the Board deems necessary to carry out its duties and responsibilities under the retirement plan.

SUBSTANCE OF CONFLICTS REVIEW

Incompatible Office

The doctrine of incompatible offices is contained in Government Code section 1099. To fall within the Doctrine of Incompatible Offices, two elements must be present.

- Hold two public offices simultaneously, and
- A potential conflict or overlap in the functions or responsibilities of the two offices must exist.

Appearance of Bias

There may be facts which would not amount to a legal conflict of interest, but which could require a Board trustee to recuse him or herself from a Board vote or discussion, because of an appearance of bias on the part of the Board. City Council policy requires Board members to be free from bias in their decision making, and may require a Board member to recuse him or herself if the facts could reasonably lead one to conclude that the Board member would be biased for or against a person or entity.

Legal Conflicts That May Preclude Board Contracts

Because the Board has independent contracting authority, Board member conflicts of interest preclude the Board from contracting with entities in which a trustee has a financial interest. (Government Code Section 1090) For the Police and Fire Departments' Retirement Plan's Board, it is not adequate for a trustee to recuse him or herself from participating in a Board discussion or from voting on matters coming before the Board. The trustee with the conflict must either resign, or the Board must forgo the contractual opportunity.

While this list is not complete, conflicts generally arise in one or more of the following situations:

- A trustee has "sources of income" within the 12 months preceding the start of the trustee's term or during the trustee's term, as defined under the Political Reform Act.
- A trustee's spouse or domestic partner has "sources of income" within the 12 months preceding the start of the trustee's term or during the trustee's term, as defined under the Political Reform Act.
- A trustee or trustee's spouse or domestic partner is an Officer or

Board Member of an entity other than the Retirement Board and the entity is involved in a matter coming before the Board.

APPLICANTS

1. Howard Lee

Employer Founders Equity Partners

Managing Director

Spouse Employer N/A

Conflict of Interest

Mr. Lee did not identify any organization, association, or entity in which he was active or which he is involved or associated which might be affected by decisions of the Board. Mr. Lee further indicated that he would have no financial interest to disclose other than his interest in his employment.

LEGAL REVIEW OF POLICE AND FIRE RETIREMENT BOARD APPLICANT

Our office reviewed the application submitted by the applicant to be considered for the public member position on the Police and Fire Retirement Board by the City Council. Our review was limited to the information provided by the applicant and was not intended to be a comprehensive investigation of potential conflicts involving the applicant. The results of our review are as follows:

- The applicant did not disclose an incompatible office.
- The applicant did not disclose an appearance of bias.
- The applicant did not disclose an existing conflict of interest, e.g. the applicant did not disclose an existing financial interest in any organization, association, or entity that has an existing contractual relationship with the Board.
- The applicant indicated that he would not have any financial interests, other than his employment, to disclose.

Attachment A is a list of the entities with which the Police and Fire Departments' Retirement Board has a contractual relationship with as of December 31, 2019. We note that some of these are forms of entities (partnerships or private companies) in which it is unlikely that the applicant would have a financial interest if he is not employed by the firm. However, even if the applicant does

not currently have a contractual relationship with any firm in which the Board has a financial interest, the list of entities with which the Board contracts with changes from time to time and we would expect a Board member's financial interests to change over time as well. Thus, both staff and the individual appointed to this Board will need to exercise vigilance to avoid conflicts from arising in the future.

RICHARD DOYLE City Attorney

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Suzanne Hutchins Sr. Deputy City Attorney

cc:

David Sykes, City Manager Toni Taber, City Clerk Roberto Pena, Director Retirement Services

ATTACHMENT A Retirement Board Vendors

POLICE AND FIRE DEPARTMENTS' RETIREMENT PLAN

List of Administrative and Investment Vendors as of December 31, 2019

Custodian Bank Investment Consultant Hedge Fund Consultant Investment Attorney Governance and Joint Personnel General Counsel Tax Counsel Actuary Disability Counsel

<u>Auditor</u> <u>Risk Advisory Services</u> <u>Portfolio Overlay Services</u> <u>Pension Administration System Project Manager</u> <u>Legistar Operating System</u> State Street Bank Meketa Investment Group, Albourne LLC Hanson Bridgett LLP Cortex Reed Smith, LLP Ice Miller, LLP Cheiron Saltzman Johnson Law Corp. Grant Thornton Verus Advisory, Inc. Russell Investments LRWL LRS

Investment Managers:

57 Stars LLC **AHL** Partners Artisan Partners Limited Partnership BlackRock The Blackstone Group Blue Bay Asset Management **Brookfield Asset Management Cross Ocean Partners Clarion Partners CCMP** Capital Advisors **Crestline Investors** Credit Suisse Asset Management Crescent Capital Group Cove Street Capital DE Shaw **Dimensional Fund Advisors** DRA Advisors, LLC Dymon Asia Capital, LTD Francisco Partners **GEM Realty Capital**

GQG Partners **Global Infrastructure Partners** Harbour Vest Partners, LLC Hudson Bay Capital Management Industry Venture **Innovation Endeavors Insight Investment** JD Capital Kepos Capital LP **KSL** Capital Partners Kimmeridge Energy Lime Rock Partners Marathon Asset Management Medley Capital Neuberger Berman Northern Trust Oberweis **Octagon Credit Investors** Sculptor/Och Ziff Real Estate Funds III **Orion** Capital Park Square Capital, LLP Pantheon Ventures (US) LP Pharo Pine River Capital Pinnacle Portofolio Advisors, LLC **Russell Investments RWC Emerging Markets Equity Fund LP** Sandler Capital Management Senator Investment Advisors LLC Shoreline Capital Siguler Guff & Company, LP Systematica Investments, LTD **TA Associates Realty** TCW **Torchlight Investors TPG** Capital **Tristan Capital Partners**

Wadhwani Asset Management LLP Warburg Pincus, LLC Wellington EM Systematic Wellington Management White Oak Global Advisors