Public Safety, Finance, and Strategic Support Committee

Police Department Operations and Performance Bi-Monthly Status Report

June 20, 2019

Item: (d) 2





Status Report Operations and Performance

- 1. UCR Crime Statistics
- 2. Countywide Recommendations on Sexual Assault and Additional Departmental Efforts
- 3. The Rise in Sexual Assault Reporting
- 4. Clearance of Sexual Assault Investigations
- 5. March May 2019 Rape Report
- 6. Next Steps



1. UCR Crime Statistics

UCR Crime Statistics: Reported Part I Crimes Jan-Apr 2018 vs Jan-Feb 2019

	2019	2018	%
OFFENSES	Jan-Apr	Jan-Apr	Change
Homicide	12	7	71.4%
Rape	197	160	23.1%
Robbery	457	517	-11.6%
Aggravated Assault	766	674	13.6%
Total Violent Crimes	1,432	1,358	5.4%
Burglary	1,372	1,491	-8.0%
Larceny	4,828	4,327	11.6%
Vehicle Theft	2,177	2,974	-26.8%
Total Property Crimes	8,377	8,792	-4.7%
GRAND TOTAL:	9,809	10,150	-3.4%

This small number of events results in a large percentage change because of the small sample size.



2. Countywide Recommendations Related to Sexual Assault and Additional Department Efforts

Recommendations Relating to the Countywide Sexual Assault Response

- County Staff Compiled Over Fifty Recommendations
- Those Salient to SJPD Fit into Four General Categories:
 - Recommendations that are Already in Practice
 - Recommendations with Implementation in Progress
 - Recommendations Worth Investigating
 - Recommendations Best Implemented Through Partnerships



Recommendations Already in Practice

- Ongoing Study of Occurrence by Zip Code
- Primary Prevention & PSA's
 - SJPD Crime Prevention Classes:
 - Cyberbully for Adults and Youth
 - Internet Safety for Adults
 - Bullying for Adults and Youth
 - Middle and High School Sexual Assault
 Education & Training
 - YWCA Pilot Program



Recommendations Already in Practice

- Community Partnerships:
 - Community Solutions
 - South Bay Coalition to End Human Trafficking
 - Alum Rock Counseling
- Juvenile Probation Victim and Offender Services:
 - Probation Victim Services
 - DA Juvenile Victim Advocate
 - Victim-Offender Mediation Program (VOMP)
 - Youth Advisory Council (YAC)



Recommendations with Implementation in Progress

- Trauma Informed Approach, CFIT Technique
- Intersection Screening Tool
- Vigilant Parent Initiative

www.svicac.org/vigilant-parent-initiative

Recommendations Worth Investigating

- Expanded Training on the Dangers of Strangulation
- Police Interviews Exams & Other Services
 Under One Roof

Recommendations Best Implemented Through Partnerships

- Determine if Children are Not Receiving Services After Exams and Interviews:
 - CPS (the lead child welfare agency)
- Forensic Exam for DV Victims of Strangulation:
 - DA (forensic standards)
 - VMC (treatment protocols)
- Institute a Centralized Referral Source
 - A Regional Rape Crisis Center



Additional SJPD Efforts

(not from the countywide recommendations)

- We are Oriented Toward Reducing Victimization, Increasing Solvability, and Improving the Victim's Experience
- Toward Those Goals, We Often Reorient Protocol to Address Emerging Trends and to Leverage Resources:

Historical Examples - 290 Sex Registrant Team
- Internet Crimes Against Children Team
- Human Trafficking Team

• Our Current Efforts Continue in This Vein (next slide)

Additional SJPD Efforts

(not from the countywide recommendations)

We are Investigating How to Shift to a More Intersectional Model:

- ICAC Grant
 - Electronic Detection K9
 - Vigilant Parent Project
- XC Grant
 - Child Interview Center (CIC) Forensic Interviewer (Implemented)
 - Cameras for the Witness Center and Family Room (In-Progress)
- OVW Grant
 - Human Trafficking Operations/Investigations
 - Domestic Violence Offender Operations/Investigations
 - YWCA Advocate Housed in SAIU and the Court House
 - Intersection Tool developed to identify Sexual Assault Victims during Domestic Violence Investigations.
- Child Advocacy Center



3. The Rise in Sexual Assault Reporting

Comparison Cities - Our Methodology

Comparison Cities Were Selected to Help the Committee Form Reliable Conclusions. Our Criteria Was:

• Similar Populations, Demographics, & Growth Rates:

Dallas - Ft. Worth - Seattle - Austin - Phoenix

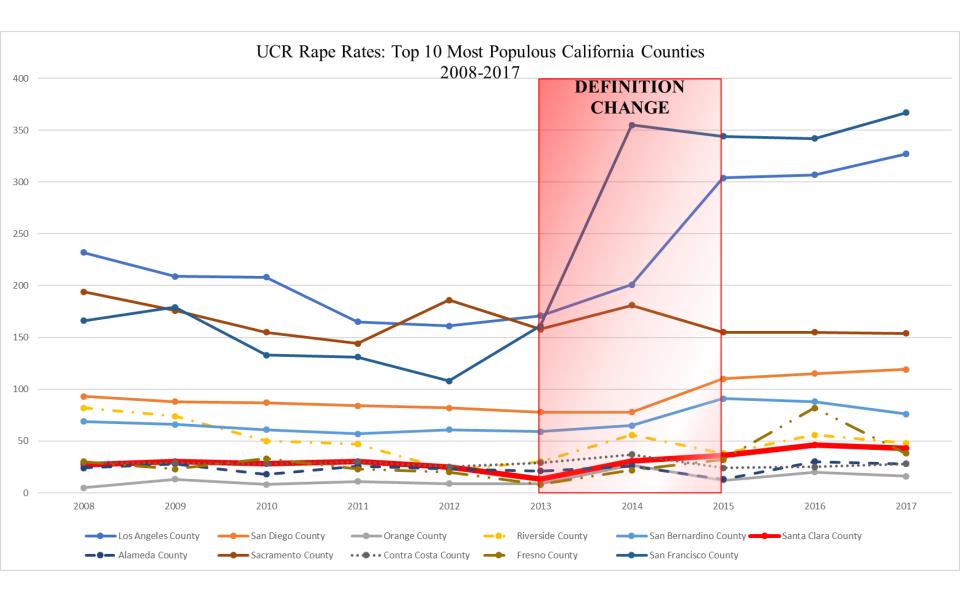
• Geographical Proximity (within California):

Oakland - Los Angeles - San Diego - Sacramento

NOTE:

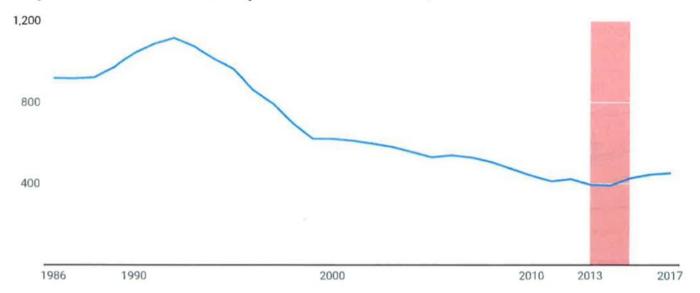
Comparing Cities With Significantly Different Population, Demographics, Growth Patterns, or Geographical Locale, is Inherently Unreliable



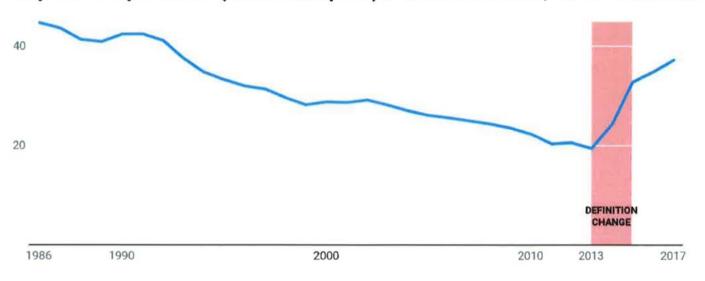




Reported violent crimes per 100k residents, all of California



Reported rape cases (incl. attempted) / 100k residents, all of California



Definition of Rape

• Forcible Rape (OLD DEFINITION PRIOR TO 2014)

The carnal knowledge of a female forcible and against her will. Carnal knowledge is defined as the act of a man having sexual bodily connections with a woman; sexual intercourse. The slightest penetration of the sexual organ of the female (vagina) by the sexual organ of the male (penis) (UCR definition).

Rape (CURRENT DEFINITION)

Penetration, no matter how slight, of the vagina or anus with any body part or object, or oral penetration by a sex organ of another person, without the consent of the victim (UCR definition, revised 2013, implemented 2014).

Definition of

Forcible Rap carnal knowledge The carnal knowledge of a female knowledge is define forcible and against her will. woman Carnal knowledge is defined as the organ (UCR act of a man having sexual bodily connections with a woman; sexual

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intercourse. The slightest penetration of the sexual organ of the <mark>female (vagina)</mark> by the sexual organ of the male (penis)

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Limitations of Legacy Definition

- Facilitated with drugs and/or alcohol
- Unconscious victims
- Same-sex victims
- Victims with severe disabilities (when the disability precludes the individual from legally being able to give consent)
- Children under the age of 12 (crimes that are generally reported by law enforcement to the UCR program as child sexual abuse.)
- All other forms of sexual assault such as anal penetration, oral copulation, penetration with a finger or foreign object, and sexual battery

Definition of

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• Rape (Control of the value of

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Reported Rapes Per UCR – Select Cities 2012-2017

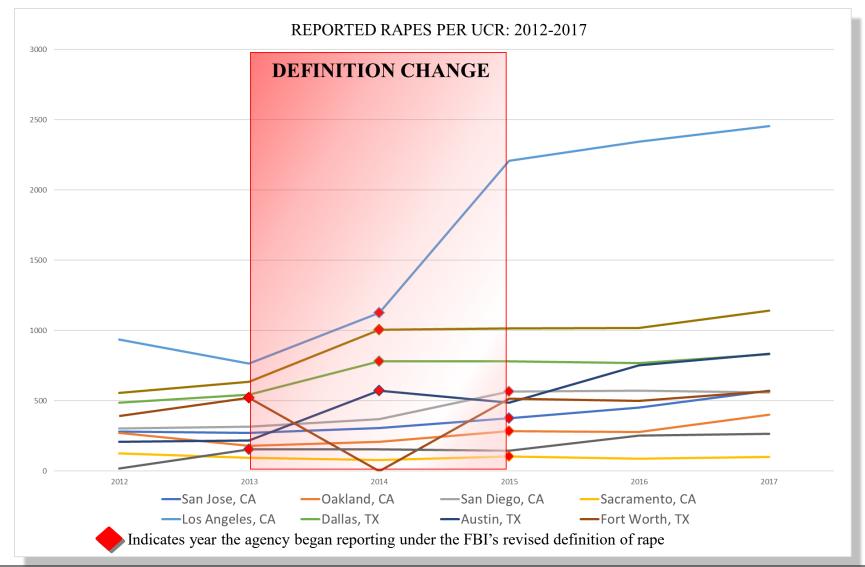
	2012	2013	2014	2015	2016	2017
National	84376	79770	84041	124047	130603	135755
California	7837	7464	8398	12811	13702	14721
Los Angeles, CA	936	764	1126	2209	2343	2455
Phoenix, AZ	556	635	1006	1016	1019	1142
Austin, TX	209	217	571	487	751	834
Dallas, TX	486	543	781	782	767	831
San Jose, CA	280	270	306	375	451	571
Fort Worth, TX	391	523	*	516	499	569
San Diego, CA	304	316	371	566	572	559
Oakland, CA	271	180	209	285	277	400
Seattle, WA	119	153	154	144	254	266
Sacramento, CA	125	95	78	105	88	99

^{*}Fort Worth, TX did not submit UCR for 2014

Bold: Indicates UCR data for revised definition



Graph of Reported Rapes Per UCR: 2012-2017





Reported Rapes Per UCR 2012-2017 with %Change

	2012	% Change 2012vs2013	2013	% Change 2013vs2014	2014	% Change 2014vs2015	2015	% Change 2015vs2016	2016	% Change 2016vs2017	2017
National	84376	-5.5%	79770	5.4%	84041	47.6%	124047	5.3%	130603	3.9%	135755
California	7837	-4.8%	7464	12.5%	8398	52.5%	12811	7.0%	13702	7.4%	14721
Los Angeles, CA	936	-18.4%	764	47.4%	1126	96.2%	2209	6.1%	2343	4.8%	2455
Phoenix, AZ	556	14.2%	635	58.4%	1006	1.0%	1016	0.3%	1019	12.1%	1142
Austin, TX	209	3.8%	217	163.1%	571	-14.7%	487	54.2%	751	11.1%	834
Dallas, TX	486	11.7%	543	43.8%	781	0.1%	782	-1.9%	767	8.3%	831
San Jose, CA	280	-3.6%	270	13.3%	306	22.5%	375	20.3%	451	26.6%	571
Fort Worth, TX	391	33.8%	523	N/A	*	N/A	516	-3.3%	499	14.0%	569
San Diego, CA	304	3.9%	316	17.4%	371	52.6%	566	1.1%	572	-2.3%	559
Oakland, CA	271	-33.6%	180	16.1%	209	36.4%	285	-2.8%	277	44.4%	400
Seattle, WA	119	28.5%	153	0.7%	154	-6.5%	144	76.4%	254	4.7%	266
Sacramento, CA	125	-24.0%	95	-17.9%	78	34.6%	105	-16.2%	88	12.5%	99

^{*}Fort Worth, TX did not submit UCR for 2014

Bold: Indicates UCR data for revised definition



Reported Rapes per UCR – Ten Most Populous Cities, 2012-2017

	2012	2013	2014	2015	2016	2017
National	84376	79770	84041	124047	130603	135755
California	7837	7464	8398	12811	13702	14721
Los Angeles, CA	936	764	1126	2209	2343	2455
New York, NY	1162	1112	2190***	2244	2372	2375
Chicago, IL	*	**	1343	1432	1589	1762
Houston, TX	665	618	812	986	1210	1366
Las Vegas Metro, NV	596	705	780	1107	1200	1296
San Antonio, TX	549	663	1077	1049	1190	1270
Philadelphia, PA	880	1279	1207	1322	1259	1182
Phoenix, AZ	556	635	1006	1016	1019	1142
Dallas, TX	486	543	781	782	767	831
San Jose, CA	280	270	306	375	451	571
San Diego, CA	304	316	371	566	572	559

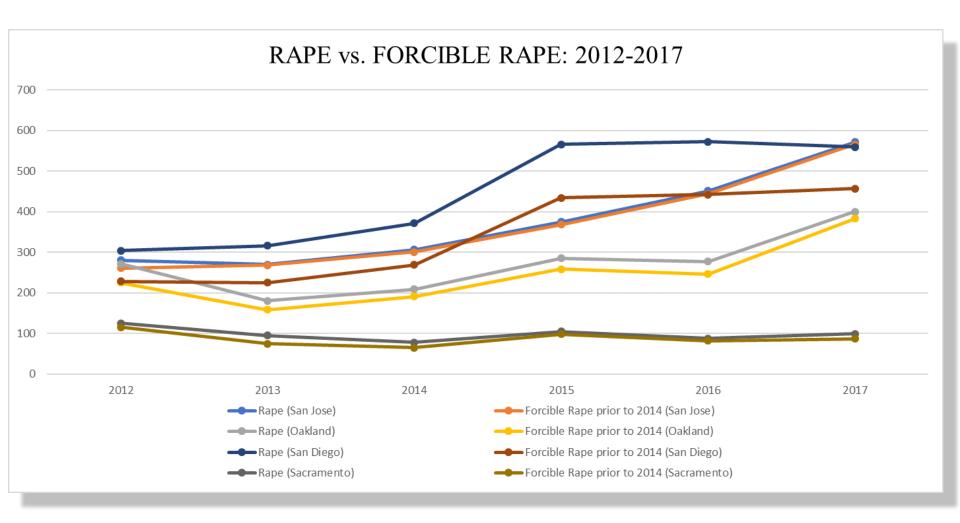
^{*}The data collection methodology for the offense of forcible rape used by Chicago did not comply with national UCR Program guidelines; therefore, the figures are not published

the agency modified its reporting methods to the revised UCR definition of rape



^{**}Including the above noncompliance with the UCR guidelines, the FBI determined that Chicago's data was underreported ***New York began the year submitting rape data according to the legacy UCR definition; at some point during the calendar year,

Rape vs. Forcible Rape: 2012-2017 California Cities



Added Offenses

LEGACY DEFINITION

220PC Rape Aslt to Commit/Att

Domestic-220PC Rape Aslt to Commit/Att

261PC Rape

Domestic- 261PC Rape

262(2)(1)PC Rape Spouse



NEW DEFINITION

220PC Rape Aslt to Commit/Att

Domestic-220PC Rape Aslt to Commit/Att

261PC Rape

Domestic- 261PC Rape

262(2)(1)PC Rape Spouse

286 Sodomy

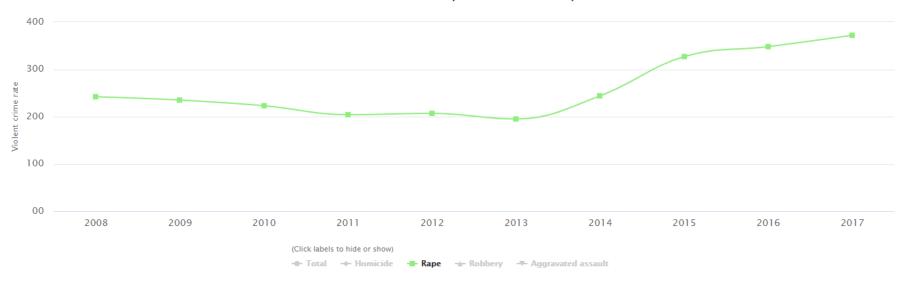
288A(A)PC Oral Copulation

289PC Foreign Obj Penetration



Rape Crime in California

VIOLENT CRIME RATE PER 100,000 POPULATION, 2008-2017



Note: In 2014, the crime of "forcible rape" was changed to "rape". The definition was expanded to include both male and female victims and reflects the various forms of sexual penetration understood to be rape. For additional information, see *Crime in California 2017*, Appendix 1 - Data Characteristics and Known Limitations.

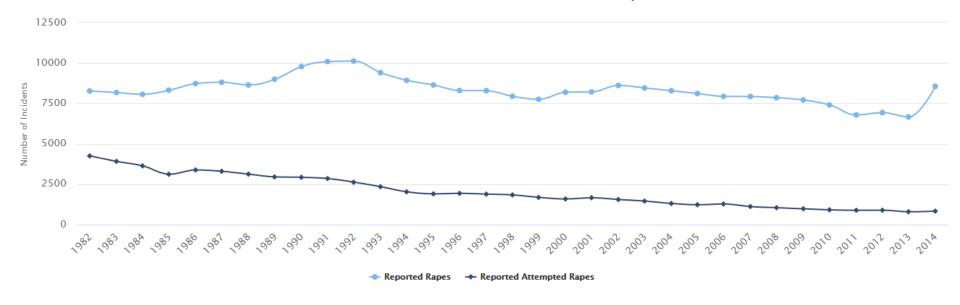
Reported and Attempted Rape in California

HOW HAVE CALIFORNIA'S RATES OF RAPE AND ATTEMPTED RAPE CHANGED OVER TIME?

Both the number of rapes and attempted rapes have declined noticeably over the last two decades. There was an increase in 2014, but this is likely due to a change in the UCR definition of what constitutes rape.

The number of rapes reached a peak of 10,125 in 1992 and since then has declined to a low of 6,665 in 2013. With the new UCR definition in place, in 2014 the number of reported rapes increased to 8,562, and attempted rapes to 835.

CALIFORNIA'S REPORTED RAPE AND ATTEMPTED RAPE, 1982-2014

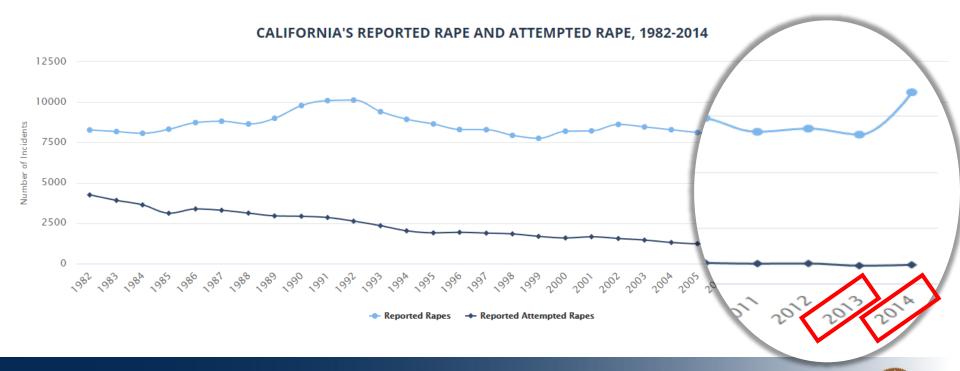


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Rape Crime in California and Other States

HOW DO CALIFORNIA'S RAPE RATES COMPARE TO RAPE RATES IN OTHER STATES AND NATIONWIDE?

Starting in the 1990s, California's rape rate dropped below the national rate. In 2014, among the country's largest states, California's rape rate (21.6) was below those of Florida's (30.6) and Texas' (also 30.6) but higher than New York (19.8).

RAPE RATE COMPARISON PER 100,000 RESIDENTS, 1965-2014





Factors to Take into Consideration

- Population Growth Peaked in 2013
 - Between Jan 2014 & Jan 2015, Santa Clara
 County Grew Faster Than the State Average

Comparison: City and Agencies

General Information	SJPD	OPD	SDPD	LAPD	SFPD
City Population	1,035,353	425,204	1,419,488	3,999,742	884,363
Square Miles	177.5	55.9	324.8	468	46.9
Population per Sq. Mi.	5,832	7,607	4,371	8,534	18,854
Sworn Staff (filled positions)	915	747	1,797	10,045	2,280

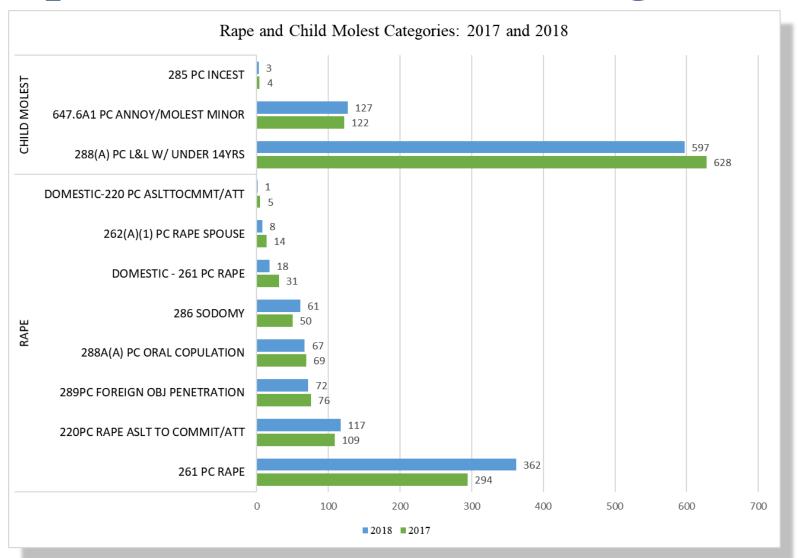
Recent Social Movements

#MeToo Movement Twitter Study

- 2018 Study revealed that "[online] social spaces allow survivors of sexual violence to share their story and break the silence"
- Slightly over half (54%) of the dataset (n = 897 tweets) was classified as a disclosure of sexual victimization
- 10.3% of tweets referenced an experience of childhood sexual victimization
- Data indicated the continued need to educate the public on the proper responses to disclosure of sexual trauma

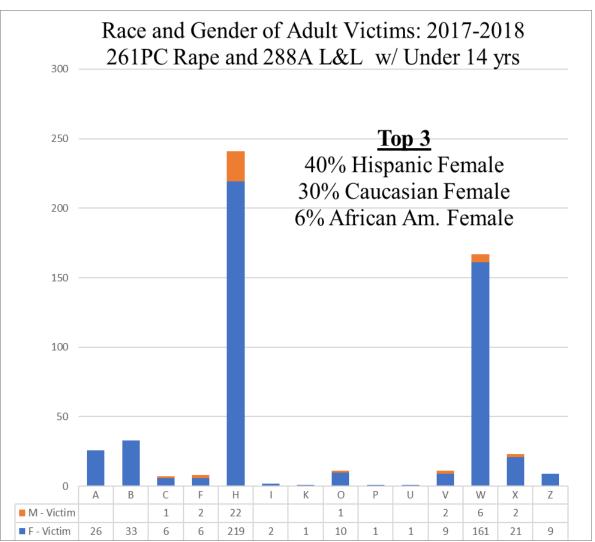


Rape and Child Molest Categories



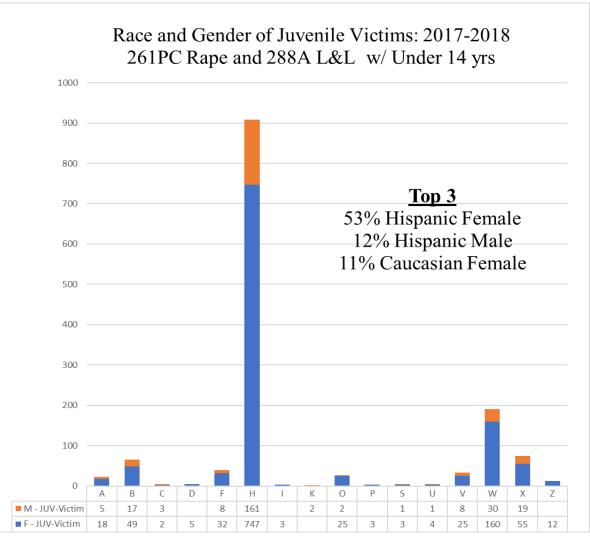
Demographics: Adult Victims

CODE	RACE
A	Asian (other)
В	African American
C	Chinese
F	Filipino
Н	Hispanic
I	Native American
K	Korean
O	Other
P	Pacific Islander
U	Unknown
V	Vietnamese
W	Caucasian
X	Other
Z	Asian Indian



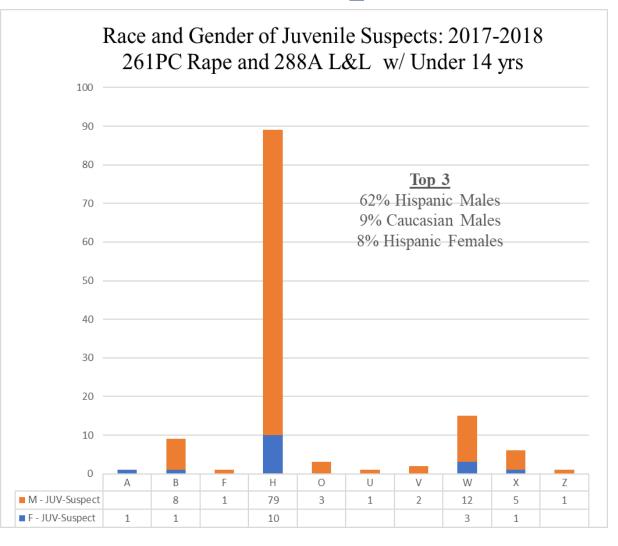
Demographics: Juvenile Victims

CODE	RACE
A	Asian (other)
В	African American
C	Chinese
F	Filipino
Н	Hispanic
I	Native American
K	Korean
O	Other
P	Pacific Islander
U	Unknown
V	Vietnamese
W	Caucasian
X	Other
Z	Asian Indian



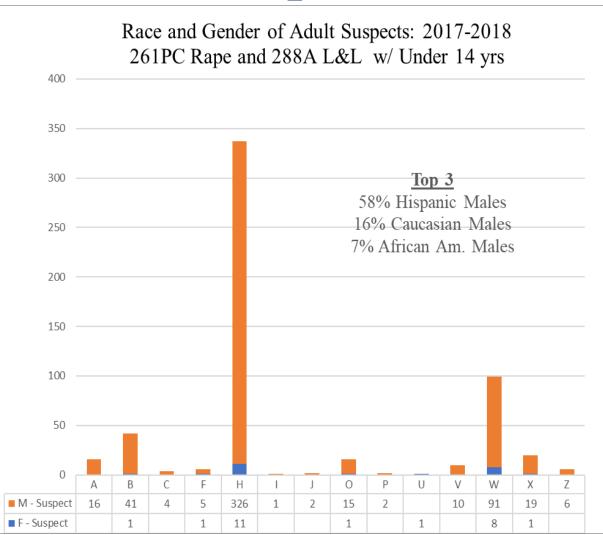
Demographics: Juvenile Suspects

CODE	RACE
A	Asian (other)
В	African American
C	Chinese
F	Filipino
Н	Hispanic
I	Native American
K	Korean
O	Other
P	Pacific Islander
U	Unknown
V	Vietnamese
W	Caucasian
X	Other
Z	Asian Indian



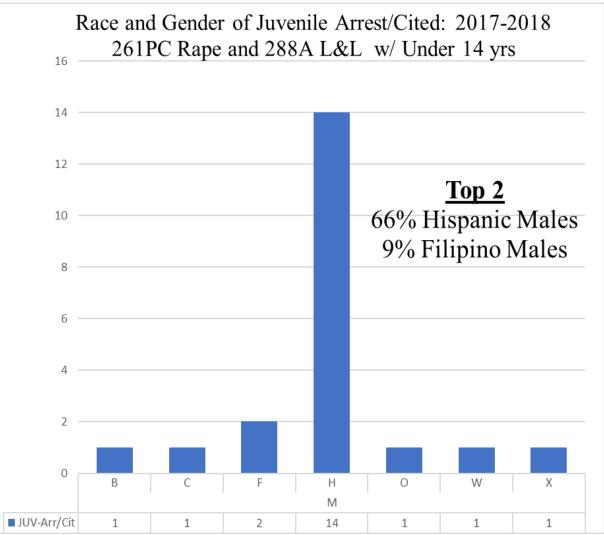
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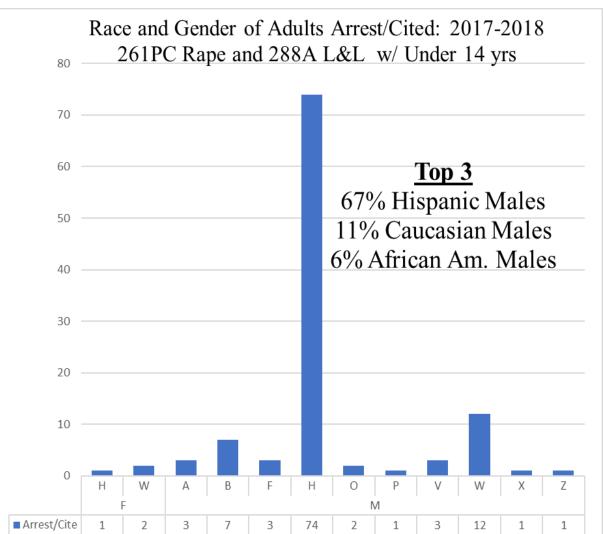
Demographics: Juvenile Arrest/Cited

CODE	RACE
A	Asian (other)
В	African American
C	Chinese
F	Filipino
Н	Hispanic
I	Native American
K	Korean
O	Other
P	Pacific Islander
U	Unknown
V	Vietnamese
W	Caucasian
X	Other
Z	Asian Indian

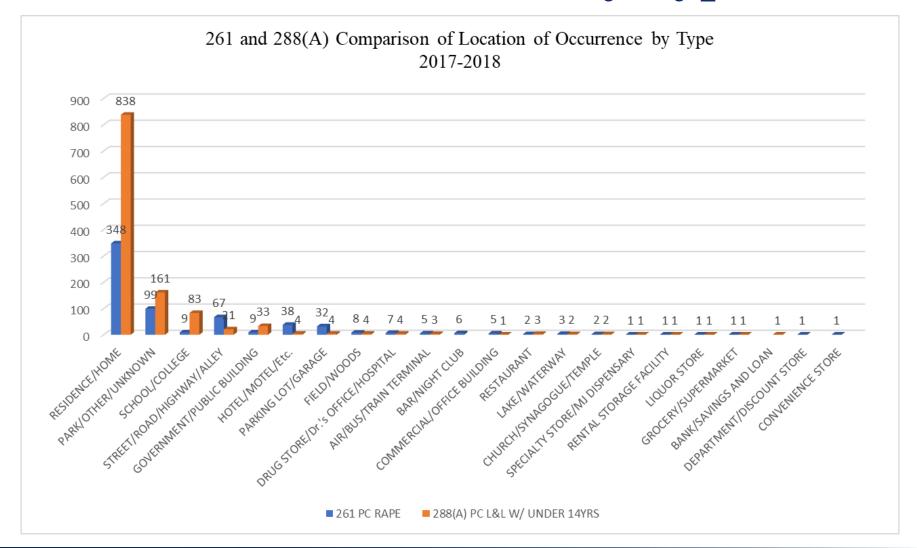


Demographics: Adults Arrest/Cited

CODE	RACE
A	Asian (other)
В	African American
C	Chinese
F	Filipino
Н	Hispanic
I	Native American
K	Korean
O	Other
P	Pacific Islander
U	Unknown
V	Vietnamese
W	Caucasian
X	Other
Z	Asian Indian



Location of Occurrence by Type



4. Clearance of Sexual Assault Investigations

Staffing, Caseloads and Clearance

- During the 2016 Emergency Staffing Declaration, Officers Were Pulled From Specialized Units and Placed on Patrol
- This Increased the Number of Cases
 Assigned to Individual Investigators,
 Making it More Difficult to Clear Cases

Dedicated Sexual	2016	2017	2018	2019
Assault Investigators* (actual)	17	15	19	21



Rape Clearance Rates (Actual) Fiscal vs. Calendar Years

Jul-Apr

	FY 14-15	FY 15-16	FY 16-17	FY 17-18	FY 18-19 (YTD)
Rape Reports Made	339	417	530	529	555
Rape Reports Cleared	46	61	66	66	47
Clearance Rate	13.6%	14.6%	12.5%	12.5%	8.5%

Jan-Apr

	2015	2016	2017	2018	2019 (YTD)
Rape Reports Made	375	451	571	615	197
Rape Reports Cleared	54	54	68	57	23
Clearance Rate	14.4%	12.0%	11.9%	9.3%	11.7%

• The Number of Cleared Cases has Remained Relatively Static While the Number of Reported Rapes has Trended Up. This Presents as a Lower Percentage of Cleared Cases

NOTE:

By either Measure, this Year's Performance Exceeds Earlier Spring 2019 Estimates.



Reporting "Cleared" Cases to FBI – UCR Program

Numbers Reported to FBI-UCR are Meant to Answer One Question: Was a Suspect Arrested or Cited?

• If the Answer is No, the Remaining Choices are "N for Not Cleared" or "O for Exceptional Means"

What do the UCR Codes Mean?

- N The Case Was Not Cleared
- C The Case Was Cleared by Arrest or Citation
- O The Case Was Cleared by an Exceptional Circumstance Other than an Arrest or Citation (this is intended to be used sparingly)

For an Offense to be "Cleared" Within UCR (-C- or -O-), the Case Resolution Must Meet Certain Criteria (next slide):

The Criteria

Cleared by Arrest or Citation (C)

An offense is cleared by arrest, or solved for crime reporting purposes, when three specific conditions have been met. The three conditions are that at least one person has been:

- 1. Arrested.
- 2. Charged with the commission of the offense.
- 3. Turned over to the court for prosecution (whether following arrest, court summons, or police notice).

Cleared by Exceptional Means (O)

Elements beyond law enforcement's control prevent the agency from arresting and formally charging the offender. The following **four conditions** must be met in order to clear an offense by exceptional means.

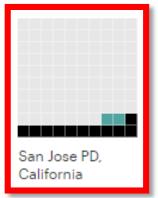
- 1. Identified the offender
- 2. Gathered enough evidence to support an arrest, make a charge, and turn over the offender to the court for prosecution.
- 3. Identified the offender's exact location so that the suspect could be taken into custody immediately.
- 4. Encountered a circumstance outside the control of law enforcement that prohibits the agency from arresting, charging, and prosecuting the offender.



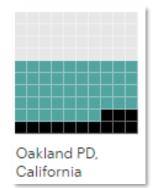
Examples of Exceptional Clearance

- Death of the offender
- Victim refuses to cooperate in the prosecution
- Offender is prosecuted by state or local authorities in another city for a different offense or is prosecuted in another city or state by the federal government for an offense which may be the same
- Extradition denied/In Custody of Other Jurisdiction. The suspect is in the custody of another jurisdiction, usually for a more serious offense, and the extradition was either denied or not pursued

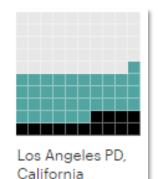
2014-2016 Clearance Report Survey



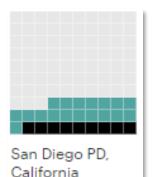
Pop: 1,035,353 Rapes: 459 C: 11% O: 2%



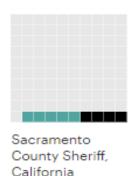
Pop: 425,204 Rapes: 341 C: 13% O: 47%



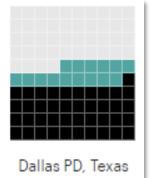
Pop: 3,999,742 Rapes: 2377 C: 14% O: 38%



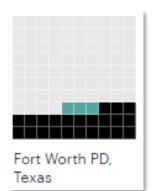
Pop: 1,419,488 Rapes: 578 C: 9% O: 18%



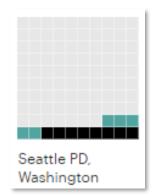
Pop: 501,890 Rapes: 183 C: 4% O: 5%



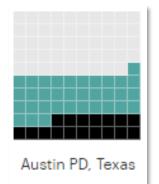
Pop: 1,341,103 Rapes: 807 C: 41% O: 15%



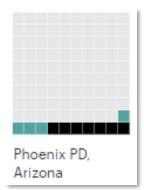
Pop: 876,060 Rapes: 539 C: 23% O: 4%



Pop: 1,035,353 Rapes: 196 C: 8% O: 5%

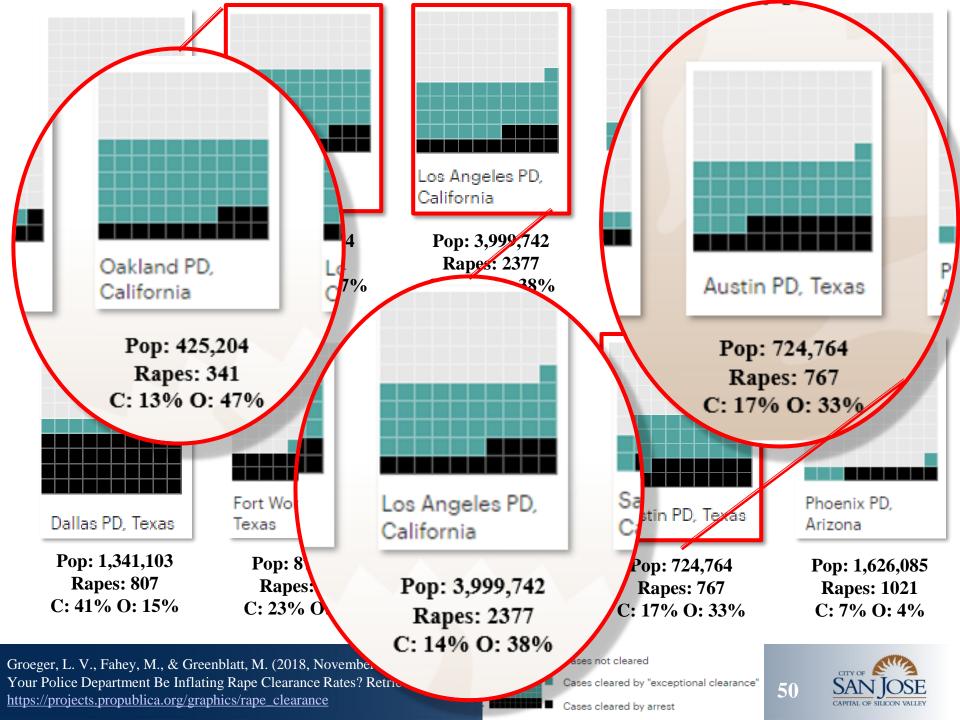


Pop: 724,764 Rapes: 767 C: 17% O: 33%



Pop: 1,626,085 Rapes: 1021 C: 7% O: 4%

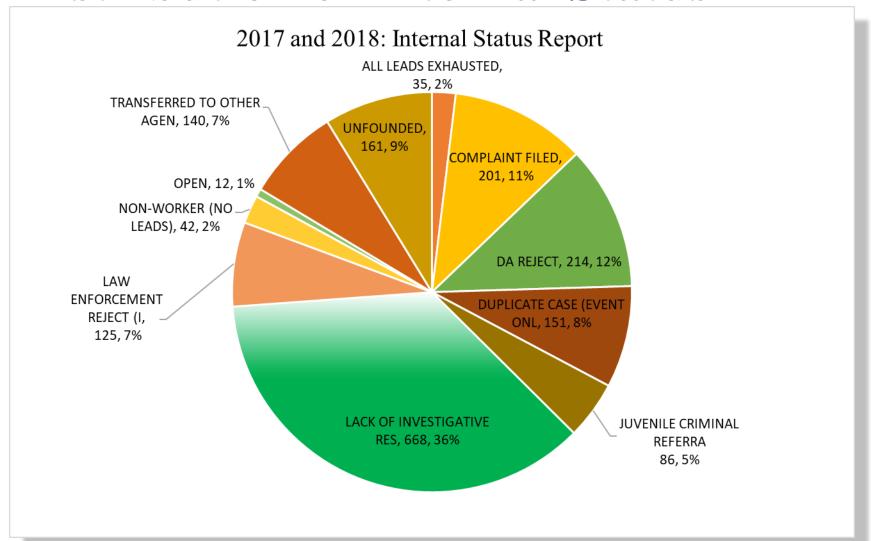
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Cases Defined by UCR as Not Cleared

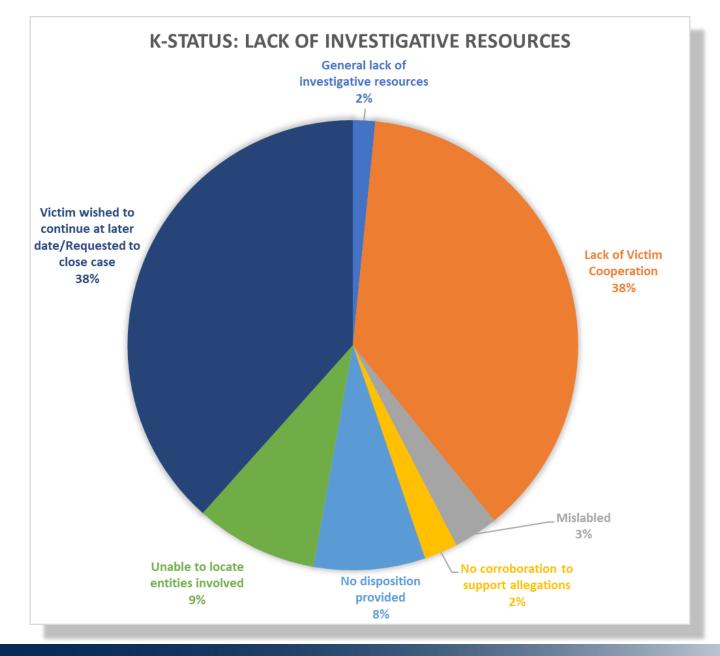


Distribution of Internal Status



Lack of Investigative Resources

- **Definition:** Despite Leads, a Case is Closed and Not Cleared Due to a <u>Lack of Investigative Resources</u>
- Lack of Resources Can Mean Any of the Following:
 - Seriousness of Crime
 - Lack of Staffing
 - Lack of Victim/Witness Cooperation
 - Lack of Strong Leads
 - Lack of Evidence, etc.



5. March – May 2019 Rape Report

Part I Rape Crime Category

March-May 2019

PART I	2019 Mar-May	2018 Mar-May	Difference Mar-May2018 vs Mar-May2019
REPORTS RECEIVED	164	140	24
RAPE	182	154	28
261 PC RAPE	106	78	28
220PC RAPE ASLT TO COMMIT/ATT	22	24	-2
289PC FOREIGN OBJ PENETRATION	20	18	2
286 SODOMY	17	15	2
288A(A) PC ORAL COPULATION	14	13	1
262(A)(1) PC RAPE SPOUSE	3	6	-3
DOMESTIC- 261PC RAPE	0	0	0
DOMESTIC- 220PC RAPE ASLT TO COMMIT/ATT	0	0	0

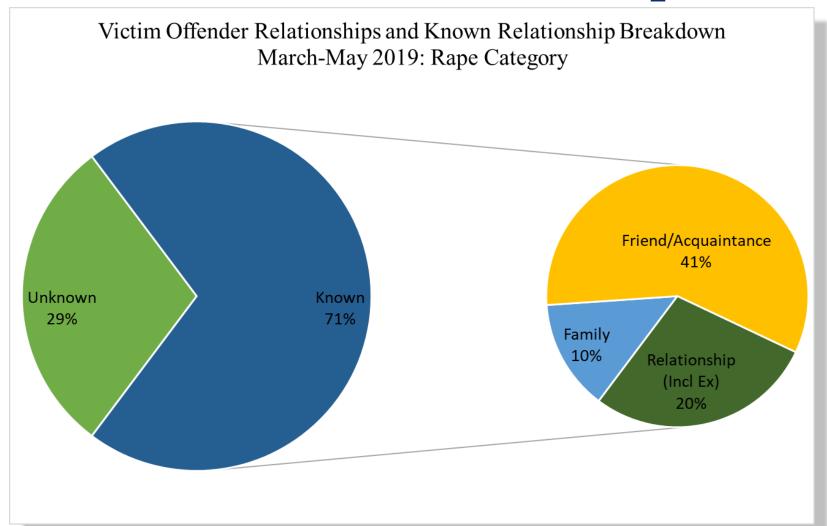
NC- Not calculable/ please note that comparing small numbers may result in large percentage change

THIS REPORT IS NOT HIERARCHY BASED. CRIME TOTALS REFLECT ALL OFFENSES COMMITTED, REGARDLESS OF SEVERITY PER INCIDENT.

These statistics are sourced from the San Jose Police Department's records management system. They are not used to report to the FBI's Uniform Crime reporting (UCR) Program and therefore should not be compared to the UCR submitted statistics. This report is run by the dates the crimes are reported and statistics may be subject to change due to the reclassification or unfounding of crimes.



Victim Offender Relationships



Location of Occurrence by Type

TYPE OF LOCATION	COUNT
RESIDENCE/HOME	147
PARK/OTHER/UNKNOWN	32
STREET/ROAD/HIGHWAY/ALLEY	26
PARKING LOT/GARAGE	11
HOTEL/MOTEL/Etc.	8
DRUG STORE/Dr.'s OFFICE/HOSPITAL	5
SCHOOL/COLLEGE	4
COMMERCIAL/OFFICE BUILDING	3
AIR/BUS/TRAIN TERMINAL	2
BAR/NIGHT CLUB	1

Location of Victims by Zip Code

ZIP CODE	COUNT
95125	10
95123 and 95112	9
95111	7
95127 and 95118	6
95116	5
95136, 95134, 95122, and 95121	4
95124, 95110, 95129, 95035, and 95826	3
95128, 95130, and 95008	2
All Others	1

Next Steps

Next Steps

- Continue to Building Out Education & Prevention Programs:
 - Child Victims of Sexual Assault
- Focus on Emerging Trends; Particularly the Intersection of:
 - Sexual Assault Domestic Violence Human Trafficking
- Consultant Study by the University of Texas on Sexual Assault Trends and Prevention

Next Steps (Continued)

- Participate in County Working Group on Sexual Assaults
- Info Memo This Summer With the Administration's Strategy on Sexual Assaults.
- September 27th, 2019 City Council Special Meeting on Sexual Assaults
- Schedule an Additional Joint Meeting between the County Children, Seniors and Families Committee and the PSFSS Committee.



Questions?

