



COUNCIL AGENDA: 05/14/2019  
FILE: 19-213  
ITEM: 2.7

# Memorandum

**TO:** HONORABLE MAYOR  
AND CITY COUNCIL

**FROM:** Edgardo Garcia  
Robert Sapien, Jr.  
Raymond Riordan  
Margaret McCahan

**SUBJECT:** SEE BELOW

**DATE:** May 2, 2019

Approved

Date

5-2-19

**SUBJECT: AUTHORIZATION TO ENTER INTO AN A FIRST AMENDMENT TO THE AGREEMENT WITH THE CITY AND COUNTY OF SAN FRANCISCO TO ALLOCATE 2018 URBAN AREAS SECURITY INITIATIVE (UASI) ADDITIONAL GRANT FUNDS TO THE CITY OF SAN JOSE INCREASING THE TOTAL AMOUNT FROM \$1,455,716 TO \$1,726,661 AND ADOPTION OF RELATED APPROPRIATION ORDINANCE AND FUNDING SOURCES RESOLUTION AMENDMENTS IN THE GENERAL FUND**

## RECOMMENDATION

- (a) Adopt a resolution authorizing the City Manager to execute into a First Amendment to the Agreement between the City of San José and the City and County of San Francisco, acting as fiscal agent for the Bay Area Urban Areas Security Initiative (Bay Area UASI), to accept the additional 2018 UASI grant allocation of \$270,945.
- (b) Adopt the following 2018-2019 Appropriation Ordinance and Funding Sources Resolution Amendments in the General Fund:
  - (1) Increase the City-Wide Expenses appropriation to the Police Department for the Urban Areas Security Initiative Grant - Police 2018 by \$90,315;
  - (2) Increase the City-Wide Expenses appropriation to the City Manager's Office/Office of Emergency Management (OEM) for the Urban Areas Security Initiative Grant – OEM 2018 by \$90,315;
  - (3) Increase the City-Wide Expenses appropriation to the Fire Department for the Urban Areas Security Initiative Grant - Fire 2018 by \$90,315; and,
  - (4) Increase the estimate for Revenue from Federal Government by \$270,945.

### **EXECUTIVE SUMMARY**

In 2018, \$1,455,716 was awarded to the City of San José Police and Fire Departments, and the Office of Emergency Management (OEM) as a part of the U.S. Department of Homeland Security, Federal Emergency Management Agency's UASI grant program. In March 2019, the City was notified that the UASI Approval Authority was reallocating funds throughout the Bay Area UASI region that would result in an increase to the City of San José's award by \$270,945 for a revised total grant award of \$1,726,661. This amount is being recommended for allocation equally between the Police Department, Fire Department, and OEM (at \$90,315/department) in FY2018-2019.

The chart below shows the initial award and revised award allocations for the Police Department, Fire Department, and Office of Emergency Management.

#### **2018 Urban Areas Security Initiative Grant**

<b>Department</b>	<b>Initial Award Allocation</b>	<b>Revised Award Allocation</b>	<b>Increase in Allocation</b>
San José Police Department	\$400,000	\$490,315	\$90,315
San José Fire Department	\$62,000	\$152,315	\$90,315
Office of Emergency Management	\$993,716	\$1,084,031	\$90,315
<b>TOTAL</b>	<b>\$1,455,716</b>	<b>\$1,726,661</b>	<b>\$270,945</b>

The term of the Agreement is from November 1, 2018 through February 20, 2020, and the funding is being spent over two fiscal years (2018-2019 and 2019-2020).

### **OUTCOME**

Participation in the 2018 UASI grant enables the City of San José to continue to prepare for, respond to, and recover from potential incidents of terrorism and other hazards through a regional collaboration of local jurisdictions around the San Francisco Bay Area.

### **BACKGROUND**

On November 27, 2018, the City Council adopted a resolution authorizing the City Manager to execute an Agreement between the City of San José and City and County of San Francisco acting as fiscal agent for the Bay Area UASI, to accept the 2018 UASI grant allocation in the amount of \$1,455,716, and to negotiate and execute additional amendments and related documents without further City Council action. As part of the same Council Item (Item 8.3), the Council adopted a 2018-2019 Appropriation Ordinance and Funding Sources Resolution Amendments in the General Fund.

The original grant funding allocations were approved as follows:

<b>City of San José Allocations</b>	<b>2018-2019</b>	<b>2019-2020</b>	<b>Total</b>
<b>Police Department:</b>			
Interoperability Manager	\$ 45,000	\$ 105,000	\$150,000
P25 Dual Band Portable Radios	\$ 250,000		\$250,000
<b>Sub-Total for Police Department</b>	<b>\$ 295,000</b>	<b>\$ 105,000</b>	<b>\$400,000</b>
<b>Fire Department:</b>			
Radiation Isotope Identifier Detectors	\$ 62,000		\$62,000
<b>Sub-Total for Fire Department</b>	<b>\$ 62,000</b>		<b>\$62,000</b>
<b>Office of Emergency Management:</b>			
OEM - Planning Staff	\$ 324,000	\$ 276,000	\$600,000
Long-range Acoustical Devices	\$ 142,313		\$142,313
Trailer-based Emergency Logistics Equipment Package for Commodity Points of Distribution	\$ 101,403		\$101,403
Critical GIS Dataset Information	\$ 75,000		\$75,000
Field and EOC Applications	\$ 75,000		\$75,000
<b>Sub-Total for OEM</b>	<b>\$ 717,716</b>	<b>\$ 276,000</b>	<b>\$993,716</b>
<b>Total Allocation by Fiscal Year</b>	<b>\$ 1,074,716</b>	<b>\$ 381,000</b>	<b>\$1,455,716</b>

## ANALYSIS

Each year, the Bay Area UASI reserves a pool of grant funds for regional training which is taken “off the top” of the total grant award amount to the Bay Area. The Alameda County Sheriff’s Department, selected from a competitive process, has managed the regional training and exercise program funding for a number of years.

After last fall’s Urban Shield Yellow Command exercise, a citizen committee requested a review of how the funds were allocated by Alameda County Board of Supervisors, particularly in the types of training provided to law enforcement. Over 60 recommendations were made to alter the training and exercise programs. The Alameda County Sheriff’s Office determined that more than 20 of the recommendations would adversely affect reimbursement by the Bay Area UASI, and ultimately Department of Homeland Security.

Alameda County Sheriff ultimately returned the 2018 UASI grant for the region’s training and exercise program to the Bay Area UASI. The UASI Approval Authority reallocated a total of \$4.7 million in 2018 UASI grant funds.

This one-time reallocation includes \$1.45 million to existing projects and additional funding to the three Core Cities (San José, San Francisco, and Oakland), plus the one-time reallocation of \$3.25 million equally across four “Hub” regions (or \$812,835 to each). The Hubs represent sub-

regions of the Bay Area UASI footprint (North Bay, South Bay, East Bay and West Bay). Each Hub is to receive an additional \$812,835 and determine how the amount should be allocated across the jurisdictions within the Hub.

The City of San José is benefiting from this 2018 UASI one-time funding reallocation in two ways. It is receiving \$100,000 in additional Core City funding and \$170,945 in (South Bay) Hub funding for a total of \$270,945. The Hub funding to San José was determined in coordination with other South Bay Hub representatives. It should also be noted that the Hub funding is restricted to training and exercise use while the Core City funding may be used for training and exercise and/or equipment.

On Friday, April 12, 2019, representatives from the Police and Fire Departments, and the OEM met to discuss this additional funding. There was consensus that the additional Core City and South Bay Hub funding amounts be split equally three ways. The resulting total is \$90,315 for each department, and the funding is requested to be appropriated in 2018-2019. Funds will be used to provide training and exercises for the departments as well as geographic information system staff augmentation, search cameras, dosimeters, and potentially other equipment.

The recommended modified allocations, based on the increased grant award are as follows:

<b>City of San José Allocations</b>	<b>2018-2019</b>	<b>2019-2020</b>	<b>Total</b>
<b>Police Department:</b>			
Interoperability Manager	\$ 45,000	\$ 105,000	\$150,000
P25 Dual Band Portable Radios	\$ 250,000		\$250,000
Training and Exercise and Potential Equipment	\$ 90,315		\$ 90,315
<b>Sub-Total for Police Department</b>	<b>\$ 385,315</b>	<b>\$ 105,000</b>	<b>\$490,315</b>
<b>Fire Department:</b>			
Radiation Isotope Identifier Detectors	\$ 62,000		\$ 62,000
Dosimeters	\$ 7,000		\$ 7,000
Search Cameras	\$ 20,000		\$ 20,000
Training and Exercise	\$ 63,315		\$ 63,315
<b>Sub-Total for Fire Department</b>	<b>\$ 152,315</b>	<b>\$ 0</b>	<b>\$ 152,315</b>
<b>OEM:</b>			
OEM - Planning Staff	\$ 324,000	\$ 276,000	\$ 600,000
Long-range Acoustical Devices	\$ 142,313		\$ 142,313
Trailer-based Emergency Logistics Equipment Package for Commodity Points of Distribution	\$ 101,403		\$ 101,403
Critical GIS Dataset Information	\$ 75,000		\$ 75,000
Field and EOC Applications	\$ 75,000		\$ 75,000
GIS Staff Position Augmentation	\$ 33,333		\$ 33,333
Training and Exercise	\$ 56,982		\$ 56,982
<b>Sub-Total for OEM</b>	<b>\$ 808,031</b>	<b>\$ 276,000</b>	<b>\$ 1,084,031</b>
<b>Total City Appropriation by Fiscal Year</b>	<b>\$1,345,661</b>	<b>\$ 381,000</b>	<b>\$ 1,726,661</b>

### **EVALUATION AND FOLLOW-UP**

This memorandum will not require any staff follow up.

### **PUBLIC OUTREACH**

This memorandum will be posted on the City Council's Agenda Website for the May 14, 2019, City Council Meeting.

### **COORDINATION**

This memorandum has been coordinated with the City Attorney's Office.

### **COMMISSION RECOMMENDATION/INPUT**

The memorandum does not require input from a board or commission.

### **FISCAL/POLICY ALIGNMENT**

This action is consistent with the following General Budget Principles: San José must focus on protecting its vital core city services for both the short and long-term and San José must continue to streamline, innovate, and simplify its operations so that the City can deliver services at a higher quality level and with better flexibility.

### **COST SUMMARY/IMPLICATIONS**

According to the terms and conditions of the 2018 UASI grant, the City of San José will be reimbursed by the City and County of San Francisco, the fiscal agent for the Bay Area UASI, for grant-related purchases of equipment, supplies, training, and planning expenditures not to exceed \$1,726,661. No matching funds are required for this grant. Any replacement or ongoing maintenance costs as well as sustainment associated with projects contained within this Agreement will be absorbed in the respective Police or Fire Departments', or OEM's existing Non-Personal/ Equipment appropriations. The 2019-2020 portion of the 2018 UASI funds will be included in the 2019-2020 budget process.

**BUDGET REFERENCE**

The table below identifies the fund and appropriations recommended to be amended as part of this memorandum.

Fund #	Appn #	Appn. Name	Current Total Appn	Rec. Budget Action	2018-2019 Adopted Operating Budget Page	Last Budget Action (Date, Ord. No.)
001	R110	Revenue from Federal Government	\$6,297,182	\$270,945	III-1	4/09/2019, 79032
001	204Z	Urban Areas Security Initiative Grant - Police 2018	\$295,000	\$90,315	N/A	11/27/2018, 30187
001	205B	Urban Areas Security Initiative Grant - Fire 2018	\$62,000	\$90,315	N/A	11/27/2018, 30187
001	205A	Urban Areas Security Initiative Grant - OEM 2018	\$465,122	\$90,315	N/A	11/27/2018, 30187

CEQA

Not a Project, File No. PP17-003, Agreements/Contracts (New or Amended) resulting in no physical changes to the environment and File No. PP17-004, Government Funding Mechanism or Fiscal Activity with no commitment to a specific project which may result in a potentially significant physical impact on the environment.

/s/  
EDGARDO GARCIA  
Chief of Police

/s/  
ROBERT SAPIEN, JR.  
Fire Chief

/s/  
RAYMOND RIORDAN  
Director, Office of Emergency Management

  
MARGARET MCCAHAH  
Budget Director

I hereby certify that there will be available for appropriation in the General Fund in the Fiscal Year 2018-2019 moneys in excess of those heretofore appropriated wherefrom, said excess being at least \$270,945.

  
MARGARET MCCAHAH  
Budget Director

For questions, please contact Lisa Perez, Division Manager with the Police Department at 408-537-1624, Athena Trede with the Fire Department at 408-794-6953, or Cay Denise MacKenzie with the OEM at 408-794-7055.