COUNCIL AGENDA: 10/24/17

Memorandum

TO: HONORABLE MAYOR

AND CITY COUNCIL

FROM: Barry Ng

John Aitken

SUBJECT: SEE BELOW

DATE: October 2, 2017

Approved

Date

SUBJECT: 8463 – MINETA SAN JOSE INTERNATIONAL AIRPORT – TERMINAL B **SOUTH RAMP RECONSTRUCTION – PHASE 1**

RECOMMENDATION

Report on bids and award of contract for the 8463 – Mineta San José International Airport Terminal B South Ramp Reconstruction – Phase 1 Project to the low bidder, Graniterock Company in an amount of \$6,247,416, and approve a ten percent contingency in the amount of \$624,742.

OUTCOME

Approval of this construction contract allows the Airport to proceed with the project due to the receipt of a Federal Aviation Administration (FAA) grant which provides 80% of the project funding. The ten percent contingency will provide funding for any unanticipated work necessary for the proper completion of the project.

BACKGROUND

Airport staff periodically assembles a priority list of capital improvement projects that meet eligibility requirements for the FAA's Airport Improvement Program (AIP) grant funding. This priority list is submitted to the FAA for review and prioritization based on 15 general requirements for project funding, as outlined in the FAA's Airport Improvement Program Handbook. To be eligible for funding, proposed projects must demonstrate the advancement of one of the following AIP objectives: airport safety, airport security, airport capacity, meeting FAA standards, preservation of airport infrastructure through reconstruction or rehabilitation, protection and enhancement of the environment, minimization of aircraft noise impacts, and airport planning.

One of the projects included in the City Council approved multi-year funding strategy for major airfield improvement projects is the reconstruction of the apron adjacent to future Gate 31 and 32

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(formerly a portion of automobile Parking Lot 6). This apron is currently being used to park aircraft for fueling, servicing, loading, and unloading of both passengers and cargo. The existing pavement is reaching the end of its lifespan and new pavement needs to be constructed to support aircraft operations.

The Terminal B South Ramp Reconstruction – Phase 1 project fits the necessary preservation of airport infrastructure through reconstruction or rehabilitation criteria for FAA AIP grant funding. Through Council Action on November 1, 2016 (Resolution No. 77967), the project was offered an FAA AIP grant on September 12, 2017 and it was accepted on September 18, 2017.

The project includes reconstruction of approximately 6,360 square yards of apron adjacent to future Gate 31 and 32. Construction is projected to begin December 2017 and be completed June 2018.

ANALYSIS

The FAA advised the Airport to have bids in hand by the first week of May 2017 and to keep them open for a potential award. Bids were opened on May 4, 2017, with the following results:

| <u>Contractor</u> | Base Bid | $\frac{\% + \text{or}(-)}{}$ |
|------------------------------|-------------|------------------------------|
| Graniterock Company | | |
| (San José) | \$6,247,416 | (16.7) |
| Granite Construction Company | | |
| (Santa Clara) | \$6,692,298 | (10.8) |
| Teichert Construction | | |
| (Roseville) | \$6,813,888 | (9.2) |
| Engineer's Estimate | \$7,500,000 | - |

The Terminal B South Ramp Reconstruction – Phase 1 project was bid in accordance with the FAA's initial correspondence requiring all bids to be valid for 150 days. The current bids are valid until September 30, 2017. Since the project will not be awarded until October 24, 2017, Graniterock has submitted a letter to the Director of Public Works stating that they will still honor their bid that was submitted on May 4, 2017.

The low bid submitted by Graniterock Company is 16.7 percent under the Engineer's Estimate. Staff considers this reasonable for the work involved. Graniterock Company is very familiar with Airport projects as they have completed several similar projects including the Taxiway W Extension projects and are currently finishing both the Terminal Roadway Safety Improvements and Southeast Apron Reconstruction projects. This familiarity with the construction at the Airport and ablility to supply their own aggregate contributed to Graniterock Company's low bid being 16.7 percent under the Engineer's Estimate.

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Staff requests a ten percent contingency for this project because of the uncertainty of underground utilities and the underlying soil conditions.

The FAA has offered and the City has accepted the FAA AIP grant for the Terminal B South Ramp Reconstruction – Phase 1 project which places this contract ready to award to the lowest responsible bidder.

The maximum project cost of \$9,430,094 has been established based on available funds and on FAA's grant eligibility placed on reimbursement for project expenditures.

Project Funding Sources:

| Description | Amount |
|---------------------------|-------------|
| FAA Grant | \$7,096,233 |
| Airport Local Match Funds | \$2,333,861 |
| Total Project Funding | \$9,430,094 |

DISADVANTAGED BUSINESS ENTERPRISE PARTICIPATION

To be eligible for the federal U.S. Department of Transportation/FAA grant, the City's procurement process complied with the federal Disadvantaged Business Enterprise (DBE) Program regulations found in 49 CFR Part 26. The City's current (FY 2017 – 2019) DBE participation goal for its U.S. Department of Transportation-funded Airport improvement program is 6.3% annually.

City staff did extensive outreach to encourage DBE participation. Outreach efforts included:

- Identification of potential/possible subcontracting opportunities 8 work areas identified
- Identification of 64-certified DBEs in those 8 subcontracting work areas
- Email blast to 64-certified DBEs
- Email blast to ethnic chambers, San Jose Chamber and other interested organizations including Minority Business Consortium information provided project information, subcontracting opportunities (NAICS Codes and CalTrans Work Codes) bid date and time and DBE certification requirements
- Posting project on Airport's website, FAA DBE Opportunities website, Airport Minority Advisory Council and ACI-NA

Graniterock Company committed to \$148,882 (2.38%) in DBE participation. The DBE-certified subcontractors who will perform on this project are Austin Enterprise (Bakersfield) and Golden Bay Fence plus Iron Works, Inc. (Stockton). This project is not ideally suited to generate strong DBE participation since the major component of the project is concrete and there are very few DBE certified concrete contractors.

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EVALUATION AND FOLLOW-UP

No additional follow up action with the Council is expected at this time.

PUBLIC OUTREACH

To solicit contractors, this project was listed on *BidSync* for 29 days and advertised on one day in the *San José Post Record* to meet the Federal Economic Development Administration (EDA) Grant Criteria. The complete bid packages and project information for all Department of Public Works construction projects is available on *BidSync* for interested contractors, contractor organizations and builders' exchanges. This memo will be posted on the City's website for the October 24, 2017, City Council agenda.

COORDINATION

This memorandum has been coordinated with the City Attorney's Office and the City Manager's Budget Office.

COMMISSION RECOMMENDATION/INPUT

The Airport Commission was notified of the project at the August 14, 2017, Airport Commission meeting.

FISCAL/POLICY IMPACT

The services covered under this agreement support the ongoing operation and development of the Airport and are consistent with the goals and policies of the City of San José General Plan and Airport Master Plan.

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COST SUMMARY/IMPLICATIONS

1. AMOUNT OF RECOMMENDATION/COST OF PROJECT

| Project Delivery* | \$1,901,259 |
|-------------------------|-------------|
| Construction | 6,247,416 |
| Contingency | 624,742 |
| TOTAL PROJECT COSTS | \$8,773,417 |
| Prior Expenditures | (580,539) |
| REMAINING PROJECT COSTS | \$8,192,878 |

^{*}Project Delivery includes \$705,487 for Design Services and \$1,195,772 for Construction Management and Inspection Services. In 2016 – 2017, \$580,539 was expended on project delivery.

2. COST ELEMENTS OF CONTRACT:

| Mobilization and Traffic Control | \$ 443,200 |
|----------------------------------|-----------------|
| Demolition | 877,770 |
| Drainage Facilities | 123,840 |
| Grading and Paving | 679,601 |
| Concrete Placement | 3,197,712 |
| Electrical | 189,670 |
| Other | 735,623 |
| TOTAL CONTRACT AMOUNT | \$ 6,247,416 |

- 3. SOURCE OF FUNDING: 520 Airport Capital Improvement Fund 527 Airport Renewal and Replacement Fund
- 4. FISCAL IMPACT: The proposed operating and maintenance costs of this project have been reviewed and will have no impact on the General Fund operating budget.

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BUDGET REFERENCE

The table below identifies the fund and appropriations to fund the project recommended as part of this memorandum.

| | Appn # | | Total Appn. | Amt. For Contract | 2017-2018 Proposed Capital Budget Page** | Last Budget Action (Date, Ord. No.) |
|---------------------------|---------|-----------------------------------|--------------|----------------------|---|---|
| Remaining Project Costs | | \$8,192,878 | | | | |
| Current Funding Available | | | | | | |
| 520 | 400M | Terminal B Ramp Rehabilitation | \$6,321,000 | \$5,034,793 | 851 | 6/20/2017, 29962 |
| 527 | 400M | Terminal B Ramp Rehabilitation | \$1,436,000 | \$1,212,623 | 851 | 6/20/2017, 29962 |
| Total | Current | Funding Available | \$7,757,000* | \$6,247,416 | | |

^{*} It is anticipated this appropriation will have funding sufficient to fund all remaining project costs once Council approves Annual Report on 10/17/17.

CEQA

Determination of Consistency with the Final Environmental Impact Report for the San José International Airport Master Plan Update, as supplemented (Resolution Nos. 67380 and 71451), File No. PP15-129.

/s/ BARRY NG Director of Public Works

/s/ JOHN AITKEN Director of Aviation

For questions please contact Michael O'Connell, Deputy Director, Public Works Department, at 408-535-8300.

Attachment: Site Map

^{**} The 2017-2018 Proposed Capital Budget was adopted by the City Council on June 20, 2017.

ATTACHMENT Site Map

8463 – San José International Airport Terminal B South Ramp Reconstruction – Phase I

