COUNCIL AGENDA: 5/2/2023 ITEM:



# Memorandum

- TO: HONORABLE MAYOR AND CITY COUNCIL
- FROM: Nora Frimann City Attorney

## SUBJECT: PUBLIC MEMBER APPLICANTS DATE FOR FEDERATED CITY EMPLOYEES' RETIREMENT PLAN BOARD

DATE: April 19, 2023

## BACKGROUND

This Office routinely reviews applications for appointment to City boards and commissions for conflicts of interest, appearance of bias and incompatible office. The applications generally do not provide complete information; however, they do occasionally disclose potential conflicts of interest or incompatible offices.

The purpose of this memorandum is to summarize our review of the applications submitted by the individuals who will be considered by the City Council for a public member trustee position on the Federated City Employees' Retirement Plan's Board.

## **BOARD DUTIES**

In order to analyze potential conflicts, it is necessary to consider the duties of the particular board or commission for which the applicant is seeking appointment. The Board of Trustees of the Federated City Employees' Retirement Plan is established under the Municipal Code to manage and administer the plan. The Board's scope of authority and duties include determining employee eligibility for benefits, establishing contribution rates for employees and the City based on actuarial valuations, commenting on ordinances that propose modifications to the retirement plan and investing retirement funds. The Board is expressly authorized to secure the following types of contractual services:

- 1. Actuarial service
- 2. Auditing services
- 3. Investment management services
- 4. Investment performance evaluation services
- 5. Proxy voting services
- 6. Legal services
- 7. Other consulting services as the Board deems necessary to carry out its duties and responsibilities under the retirement plan.

# SUBSTANCE OF CONFLICTS REVIEW

## Incompatible Office

The doctrine of incompatible offices is contained in Government Code section 1099. To fall within the Doctrine of Incompatible Offices, two elements must be present.

- Hold two public offices simultaneously, and
- A potential conflict or overlap in the functions or responsibilities of the two offices must exist.

## Appearance of Bias

There may be facts which would not amount to a legal conflict of interest, but which could require a Board trustee to recuse him or herself from a Board vote or discussion, because of an appearance of bias on the part of the Board. City Council policy requires Board members to be free from bias in their decision making, and may require a Board member to recuse him or herself if the facts could reasonably lead one to conclude that the Board member would be biased for or against a person or entity.

## Legal Conflicts That May Preclude Board Contracts

Because the Board has independent contracting authority, Board member conflicts of interest preclude the Board from contracting with entities in which a trustee has a financial interest. (Government Code Section 1090) For the Federated City Employees' Retirement Plan Board, it is not adequate for a trustee to recuse him or herself from participating in a Board discussion or from voting on matters coming before the Board. The trustee with the conflict must either resign, or the Board must forgo the contractual opportunity.

While this list is not complete, conflicts generally arise in one or more of the following situations:

- A trustee has "sources of income" within the 12 months preceding the start of the trustee's term or during the trustee's term, as defined under the Political Reform Act.
- A trustee's spouse or domestic partner has "sources of income" within the 12 months preceding the start of the trustee's term or during the trustee's term, as defined under the Political Reform Act.

• A trustee or trustee's spouse or domestic partner is an Officer or Board Member of an entity other than the Retirement Board and the entity is involved in a matter coming before the Board.

## **APPLICANTS**

#### **Deborah Abbott**

**Employer** San Jose State University

Lecturer

Spouse's Employer N/A

### **Conflict of Interest**

In her application, Ms. Abbott did not confirm that she has read the Fair Political Practices Commission Form 700 reference pamphlet and agrees to file Form 700 Statements of Economic Interest, as required by the current City Council Conflict of Interest Resolution.

Ms. Abbott did not identify any organization, association, or entity in which she is active or which she is involved or associated that might be affected by decisions of the Board. She further indicated that she would have no financial interest to disclose other than her interest in her employment.

#### **Douglas Andrey**

Employer Omnilndex

Head of Operations

Spouse's Employer N/A

### **Conflict of Interest**

Mr. Andrey did not identify any organization, association, or entity in which he is active or which he is involved or associated that might be affected by decisions of the Board. He further indicated that he would have no financial interest to disclose other than his interest in his employment.

## John Cleveland

Employer Retired

Spouse's Employer Retired

#### **Conflict of Interest**

Mr. Cleveland did not identify any organization, association, or entity in which he is active or which he is involved or associated that might be affected by decisions of the Board. He further indicated that neither he nor his spouse would have any financial interest to disclose.

## Matthew Faulkner

Employer

San Jose State University

Assistant Professor of Finance

Spouse's Employer N/A

#### **Conflict of Interest**

Mr. Faulkner did not identify any organization, association, or entity in which he is active or which he is involved or associated that might be affected by decisions of the Board. He further indicated that he would have no financial interest to disclose other than his interest in his employment.

#### Julian Vogel

**Employer** San Jose State University

Assistant Professor of Finance

#### Spouse's Employer

California State University, Sacramento Assistant Professor

#### **Conflict of Interest**

Mr. Vogel did not identify any organization, association, or entity in which he is active or which he is involved or associated that might be affected by decisions of the Board. He further indicated that neither he nor his spouse would have any financial interest to disclose other than their interest in their employment.

## LEGAL REVIEW OF RETIREMENT BOARD APPLICANTS

Our office reviewed the applications submitted by the applicants to be considered for the public member position on the Federated Employees' Retirement Plan Board by the City Council. Our review was limited to the information provided by the applicants and was not intended to be a comprehensive investigation of potential conflicts involving the applicants. The results of our review are as follows:

- The applicants did not disclose any incompatible offices.
- The applicants did not disclose an appearance of bias.
- The applicants did not disclose an existing conflict of interest, e.g. no disclosure of an existing financial interest in any organization, association, or entity that has an existing contractual relationship with the Federated Retirement Board.
- One applicant indicated that he does not have any financial interests.
- Three applicants indicated that they would not have any financial interests other than their own employment.
- One applicant indicated that he would not have any financial interests other than his own employment and his spouse's employment.

Attachment A is a list of the entities with which the Federated City Employees' Retirement Board has a contractual relationship as of April 5, 2023. We note that some of these are forms of entities (partnerships or private companies) in which it is unlikely that any applicants would have a financial interest if they are not employed by the firm. However, even if an applicant does not currently have a contractual relationship with any firm in which the Board currently has a financial interest, the list of entities with which the Board contracts with changes from time to time and we would expect a Board member's financial interests to change over time as well. Thus, both staff and any individual appointed to this Board will need to exercise vigilance to avoid conflicts from arising in the future.

> NORA FRIMANN City Attorney

Bv Suzanne Hutchins

Suzanne Hutchins Sr. Deputy City Attorney

CC:

Jennifer Maguire, City Manager Toni Taber, City Clerk Roberto Pena, Director Retirement Services

## ATTACHMENT A Retirement Board Contractors

#### FEDERATED RETIREMENT PLAN

List of Administrative and Investment Vendors as of April 5, 2023

Vendor CHEIRON, INC SEGAL COMPANY, THE VERIZON WIRELESS MARTHA E BOYER **BNY MELLON** THE BERWYN GROUP **GRANT THORNTON LLP** CALAPRS CALIF ASSOC OF PUBLIC RETIREMENT SYSTEM CORTEX APPLIED RESEARCH INC. LIBERTY MUTUAL INSURANCE **RISK STRATEGIES COMPANY** ALBOURNE AMERICA, LLC **KOFF & ASSOCIATES, INC** MEKETA INVESTMENT GROUP MCLAGEN PARTNERS, INC. MORGAN STANLEY INVESTMENT MANAGEMENT ABEL/NOSER CORP BARRA, LLC BCA RESEARCH INC. **BLOOMBERG FINANCE L.P. BLOOMBERG INDEX SERVICES LIMITED** DYNAMO SOFTWARE, INC. **EVESTMENT ALLIANCE, LCC** FRANK RUSSELL COMPANY INSTITUTIONAL LIMITED PARTNERSASSOCIATION JP MORGAN BANK **KLARITY FX INC** MSCI, INC PITCHBOOK VERUS ADVISORY, INC PENSION REAL ESTATE ASSOCIATION PACIFIC PENSION & INVESTMENT INSTITUTE HANSON, BRIDGETT, LLP AMERIPRISE FINANCIAL INC ARTISAN PARTNERS LIMITED PARTNERSHIP BLACKROCK INSTITUTIONAL TRUST COMPANY, NATIONAL ASSOCIATION COVE STREET CAPITAL LLC INSIGHT NORTH AMERICA LLC

#### Category

Actuary **Actuary Auditor Cellular Service Communication Consultant Custodian Bank** Death Audit **External Auditor General Dues & Subs Governance Consultant** Insurance Insurance Investment Consultant **Investment Consultant Investment Consultant Investment Consultant Investment Consultant** Investment Data Processing Investment Data Processing Investment Data Processing **Investment Data Processing** Investment Data Processing Investment Data Processing Investment Data Processing **Investment Data Processing** Investment Data Processing **Investment Dues & Subs Investment Dues & Sub Investment** Legal **Investment Manager Investment Manager Investment Manager** Investment Manager Investment Manager

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**INVESCO ADVISERS, INC** MELLON INVESTMENTS CORPORATION NORTHERN TRUST INVESTMENTS **OBERWEIS ASSET MANAGEMENT INC** RUSSELL INVESTMENTS IMPLEMENTATION SERVICES, LLC VOYA INVESTMENT MANAGEMENT WHITE OAK GLOBAL ADVISORS, LLC **DELOITTE & TOUCHE LLP** SEI INVESTMENTS GLOBAL FUND SERVICES CASEWARE INTERNATIONAL INC. COMPUTERLAND OF SILICON VALLEY FLEXENTIAL COLORADO CORP. (F/K/A VIAWEST, INC) **GRANICUS, LLC IRON MOUNTAIN INC.** J & J AIR CONDITIONING, INC OFF-SITE RECORDS MANAGEMENT SHI INTERNATIONAL CORP SMARTWAVE TECHNOLOGIES, LLC SRP/SOCIALSELLINATOR TOSHIBA BUSINESS SOLUTIONS ZOOM VIDEO COMMUNICATIONS, INC ICE MILLER LLP **REED SMITH LLP** SALTZMAN & JOHNSON LAW CORP CALIFORNIA MEDLINK INC **EXAMWORKS, INC** WORK HEALTH SOLUTIONS ANTHEM BLUE CROSS LIFE & HEALTH INSURANCE COMPANY **KAISER FOUNDATION** KAISER PERMANENTE HEALTH PLAN PRUDENTIAL INSURANCE COMPANY **VISION SVC PLAN** LIFE INSURANCE COMPANY OF NORTH AMERICA-L.I.N.A. LEVI, RAY, AND SHOUP INC PITNEY BOWES INC **SENDNLINK** UNITED PARCEL SERVICE UNITED STATES POSTAL SVC **U S BANK CORPORATE PAYMENT SYSTEMS** 

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