



# Memorandum

**TO:** HONORABLE MAYOR  
AND CITY COUNCIL

**FROM:** Matt Loesch

**SUBJECT:** See Below

**DATE:** January 6, 2025

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Approved	Date:
	1/10/25

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**COUNCIL DISTRICT:** 3, 5, and 6

**SUBJECT:** Report on Bids and Award of Contract for the 10293–Sanitary Sewer Repairs Fiscal Year 2023-2024 Package II Project

**RECOMMENDATION**

- (a) Report on bids and award of contract for the construction of 10293-Sanitary Sewer Repairs Fiscal Year 2023-2024 Package II Project, to the lowest responsive, responsible bidder, Nor-Cal Pipeline Services, Inc., in the amount of \$3,368,542; and
- (b) Approve a 10% contingency in the amount of \$336,854.

**SUMMARY AND OUTCOME**

Award of the contract to Nor-Cal Pipeline Services, Inc. enables the construction of the 10293-Sanitary Sewer Repairs Fiscal Year 2023-2024 Package II Project (Project) which will provide necessary sewer improvements that will minimize the risk of wastewater leaking out of sanitary sewer mains and entering adjacent storm sewer mains as required by the Exfiltration Abatement Program. Approval of a 10% contingency provides funding for any unanticipated work necessary for the proper completion or construction of the Project.

**BACKGROUND**

The City of San José Department of Public Works developed an Exfiltration Abatement Program to minimize risk of wastewater leaking out of sanitary sewer pipes and entering adjacent storm sewer pipes. The Project is part of this program and will repair and rehabilitate the most significantly defective sanitary sewer segments that are either crossing above or are adjacent to (within 10 feet) an existing storm pipes. The sewer

segments included as part of this Project are at various locations in City Council Districts 3, 5, and 6 (**Attachment A** – Project Location Map-10293-Sanitary Sewer Repairs FY 2023-2024 Package II).

The Project will evaluate the current condition of 97 selected six-inch to 18-inch diameter vitrified clay pipe sanitary sewer segments totaling approximately 27,500 linear feet, perform necessary repairs on defective pipe segments, and install cured-in-place pipe liners accordingly. The Project also includes the construction of new manholes and the rehabilitation of existing manholes.

Construction is scheduled to begin in May 2025 with substantial completion in November 2025.

### **ANALYSIS**

Bids were opened on November 14, 2024, with the following results:

<b><u>Contractor</u></b>	<b><u>Bid Amount</u></b>	<b><u>Variance Amount</u></b>	<b><u>Over/(Under) Percent</u></b>
<b>Engineer's Estimate</b>	<b>\$1,715,389</b>	--	--
NorCal Pipeline Services (Roseville)	\$3,368,542	\$1,653,153	96
SubTerra Construction, Inc. (San Francisco)	\$3,756,341	\$2,040,952	118

#### *Bid Price Analysis*

The low bid submitted by Nor-Cal Pipeline Services is 96% above the Engineer's Estimate. This was a result of higher unit costs for point repair, cured-in-place pipe liner installation and traffic control. This Project includes different size pipes, ranging from six to 18 inches in diameter, which are typically found in longer pipe segments and installed at a greater depth, subsequently requiring more materials, equipment, and labor to repair. Other factors that resulted in higher bid include the competitive nature within the construction industry, higher material and labor prices or a combination of these issues. Staff reached out to other agencies including Los Angeles Sanitation District, Santa Cruz County Sanitation District, and City and County of San Francisco and found that recent bid prices for point repairs and cured-in-place pipe installations at these agencies were as high or higher than the bid prices received for this Project. Staff will continue to monitor issues influencing construction costs and will consider these uncertainties on future projects. Staff considers the low bid to be acceptable for the work involved.

### *Contractor Responsibility Analysis*

Nor-Cal Pipeline Services, Inc. has successfully completed multiple sanitary sewer projects for the City, including 9607 – Sanitary Sewer Repairs Fiscal Year 2020-2021 Package IV, accepted in December 2022, and 9600 – Sanitary Sewer Repairs Fiscal Year 2020-2021 Package III, accepted in July 2022.

### *Contingency*

San José Municipal Code Section 27.04.050 provides for a standard contingency of 10% on all public works contracts except those involving the renovation of a building or buildings. The standard 10% contingency is appropriate for this Project.

### *Wage Theft Prevention Policy Check*

The Office of Equality Assurance reviewed the bidders for compliance with the City's Wage Theft Prevention Policy on November 14, 2024, and again on December 5, 2024. No wage theft issues were identified.

### *Project Labor Agreement Applicability*

The City's Project Labor Agreement is applicable to this Project because the Engineer's Estimate is higher than \$1.21 million.

### *Local and Small Business Analysis*

The recommended contractor is not a local or a small business enterprise. No local small business enterprises were listed as subcontractors.

## **EVALUATION AND FOLLOW-UP**

No additional follow-up action with the City Council is expected at this time.

## **COST SUMMARY/IMPLICATIONS**

The proposed operating and maintenance costs of this Project have been reviewed and it has been determined that the Project will have no significant adverse impact on the Sewer Service and Use Charge Fund or General Fund operating budgets. This Project is consistent with the City Council-approved Budget Strategy Economic Recovery section in that it will spur construction spending in our local economy.

1. TOTAL COST OF PROJECT:

Project Delivery*	\$ 1,178,330
Construction	3,368,542
Contingency	336,854
<b>TOTAL PROJECT COSTS</b>	<b>\$ 4,883,726</b>
Prior Year's Expenditures	192,680
<b>TOTAL REMAINING PROJECT COSTS</b>	<b>\$4,691,046</b>

\*Project delivery includes \$558,330 for design services and \$620,000 for inspection, survey, and materials lab services, utilities, construction management, and project closeout costs.

2. COST ELEMENTS OF CONTRACT:

Mobilization, Permits, and Traffic Control	\$ 234,385
Pipeline Installation and Repair	711,790
Pipeline Rehabilitation	2,159,647
Manhole Construction	222,720
Other Construction Cost	40,000
<b>TOTAL CONTRACT AMOUNT</b>	<b>\$ 3,368,542</b>

**BUDGET REFERENCE**

The table below identifies the fund and appropriations to fund the contract recommended as part of this memorandum and remaining project costs, including project delivery, construction, and contingency costs.

Fund #	Appn. #	Appropriation Name	Total Appropriation	Amount for Contract	2024-2025 Adopted Capital Budget Page	Last Budget Action (Date, Ord. No.)
545	7356	Condition Assessment Sewer Repairs	\$6,000,000	\$3,368,542	194	6/18/2024, Ord. No. 31102

**COORDINATION**

This memorandum has been coordinated with the City Attorney's Office, the City Manager's Budget Office, and the Planning, Building and Code Enforcement Department.

HONORABLE MAYOR AND CITY COUNCIL

January 6, 2025

**Subject: Report on Bids and Award of Contract for the 10293–Sanitary Sewer Repairs Fiscal Year 2023-2024 Package II Project**

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## **PUBLIC OUTREACH**

This memorandum will be posted on the City’s Council Agenda website for the January 28, 2025 City Council meeting.

## **COMMISSION RECOMMENDATION AND INPUT**

No commission recommendation or input is associated with this action.

## **CEQA**

Exempt, File No. ER23-189, CEQA Guidelines Sections 15301(b) Existing Facilities and 15302(c) Replacement or Reconstruction. (**Attachment B** - Statement of Exemption ER23-189)

## **PUBLIC SUBSIDY REPORTING**

This item does not include a public subsidy as defined in section 53083 or 53083.1 of the California Government Code or the City’s Open Government Resolution.

/s/

MATT LOESCH  
Director of Public Works

For questions, please contact Mathew Nguyen, Deputy Director of Public Works, at [mathew.nguyen@sanjoseca.gov](mailto:mathew.nguyen@sanjoseca.gov) or (408) 535-8300.

## **ATTACHMENTS:**

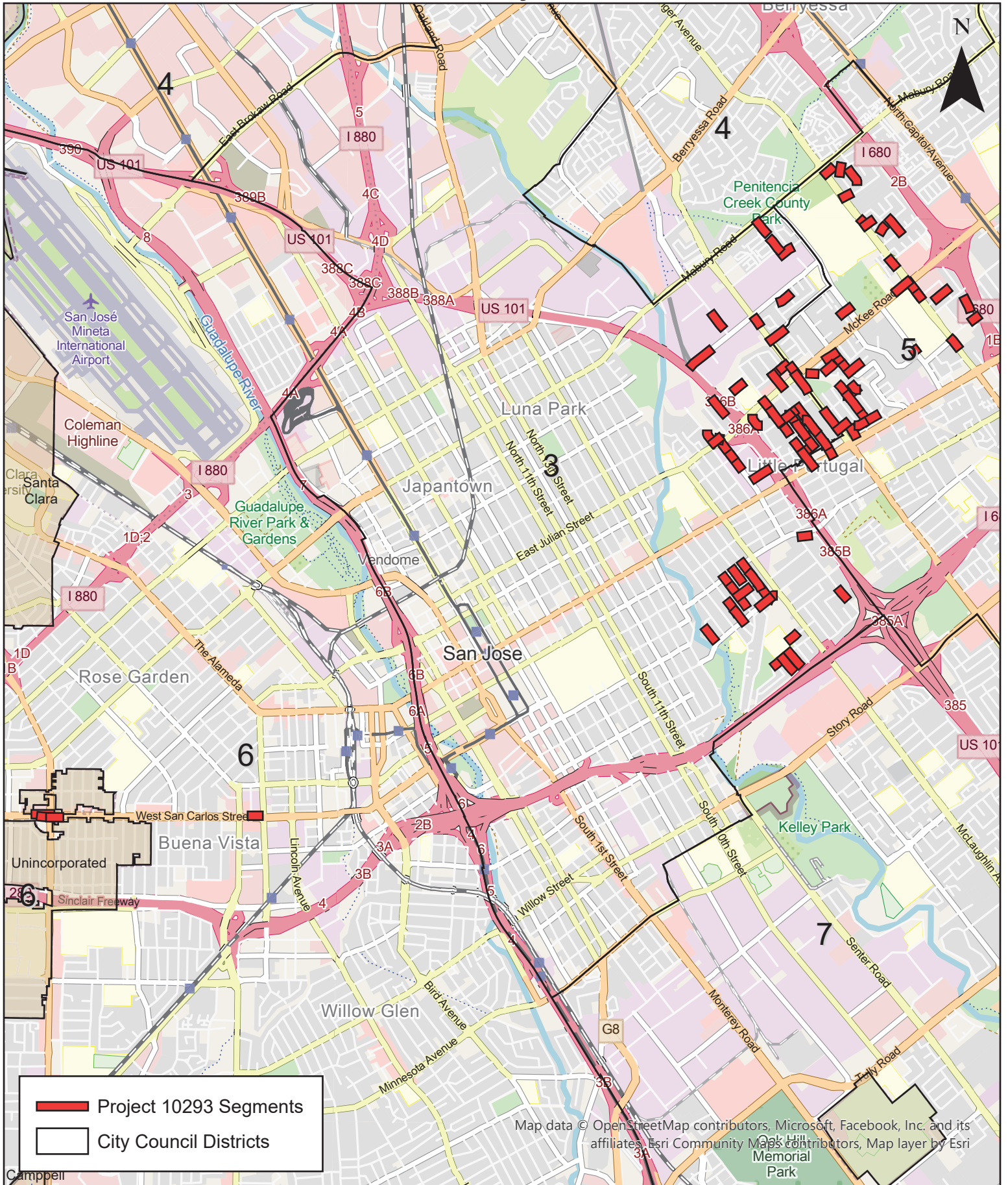
Attachment A - Project Location Map-10293-Sanitary Sewer Repairs FY 2023-2024 Package II

Attachment B - Statement of Exemption ER23-189

# ATTACHMENT A - PROJECT LOCATION MAP

## 10293 - Sanitary Sewer Repairs FY 2023-2024 Package II

### Overall Project Area



Map data © OpenStreetMap contributors, Microsoft, Facebook, Inc. and its affiliates, Esri Community Maps contributors, Map layer by Esri

**STATEMENT OF EXEMPTION**

<b>FILE NO.</b>	ER23-189
<b>LOCATION OF PROPERTY</b>	Citywide
<b>PROJECT DESCRIPTION</b>	Public Project Exemption for sewer inspection, removal and replacement, and rehabilitation work. These types of projects would include the inspection, replacement, and rehabilitation of existing sewer mains ranging from approximately 4- to 44-inch in diameter and associated facilities (e.g. manholes) located in the public-right-of-way and/or in a public utility easement (PUE) throughout the City of San Jose. These projects will evaluate the current condition of each segment of sewer pipeline to determine the appropriate repair method, and deploy pipeline point repairs, Cured-In-Place-Pipe (CIPP) liners, or removal and replacement of entire segments to eliminate exfiltration. These projects may also result in replacing the existing sewer pipeline with a different material than the original but will not increase the size of the sewer pipelines and will not result in expansion of capacity. New associated facilities, such as manholes, may be installed as part of the replacement work. This exemption is only valid for projects that are within the scope of work as described below. This exemption will not be valid for segments that have significant impact to scenic highways, historic resources, or located on a site that is included on any list compiled pursuant of Section 65962.5 of the Government Code.

**Expiration date: August 21, 2028**

**CERTIFICATION**

Under the provisions of Sections 15301(b) and 15302(c) of the State Guidelines for Implementation of the California Environmental Quality Act (CEQA) as stated below, this project is found to be exempt from the environmental review requirements of Title 21 of the San José Municipal Code, implementing the California Environmental Quality Act of 1970, as amended.

**15301. EXISTING FACILITIES**

Class 1 consists of operation, repair, maintenance, permitting, leasing, licensing, or minor alternation of existing public or private structures, facilities, mechanical equipment, or topographical features, involving negligible or no expansion of use beyond that existing at the time of the lead agency’s determination. The types of “existing facilities” itemized below are not intended to be all-inclusive of the types of projects

which might fall within Class 1. The key consideration is whether the project involves negligible or no expansion of an existing use. Examples include but are not limited to:

- (b) Existing facilities of both investor and publicly owned utilities used to provide electric power, natural gas, sewerage, or other public utility services

### **15302. REPLACEMENT OR RECONSTRUCTION**

Class 2 consists of replacement or reconstruction of existing structures and facilities where the new structure will be located on the same site as the structure replaced and will have substantially the same purpose and capacity as the structure replaced, including but not limited to:

- (c) Replacement or reconstruction of existing utility systems and/or facilities involving negligible or no expansion of capacity.

### **ANALYSIS**

Public Project Exemption for the inspection, removal and replacement, and rehabilitation of existing sewer segments ranging from approximately 4- to 44-inch diameter in size. This project will evaluate the current condition of each segment of sewer main to determine the appropriate repair method and deploy appropriate point repairs, Cured-In-Place-Pipe (CIPP) liners, or removal and replacement of entire segments to eliminate exfiltration. The purpose of this work is to upgrade and ensure efficiency and safety of the existing utility service system. If replacements are needed, the replacement will not increase the size of the sewer mains and will not result in expansion of capacity. Associated equipment, such as manholes, may need replacement as well.

All of the sewer main segments are located within the City boundary. Most are located within the right-of-way and/or a PUE. There are a few segments of sewer mains that are not within the public-right-of way and/or a PUE, within 100 feet of a water way, or within the wildlife survey areas or other fee zones as defined by the Santa Clara Valley Habitat Conservation Plan. Even so, the type of work proposed would qualify for a Habitat Conservation Plan exemption from all conditions as the proposed work is considered as, "Routine infrastructure maintenance by public agencies within the planning limit of urban growth that do not affect stream, riparian, serpentine, ponds, or wetland land cover types" (Habitat Conservation Plan, Chapter 6.2). In addition, the work taking place would be within existing disturbed areas and the project would not expand the capacity or length of the sewer main segments. Therefore, the project will not result in substantial adverse impact to sensitive biological resources and will not adversely affect creeks or riparian corridor areas.

In addition, as mentioned above, any tree that is not a Heritage tree that must be removed as a result of the project shall be removed and replaced in accordance with the Department of Transportation regulations. This exemption is only valid for projects that are within the scope of work described. This exemption will not be valid for any segments that have significant impacts to scenic highways, historical resources, or in areas that are included on any list compiled pursuant of Section 65962.5 of the Government Code.

As the project consists of inspection, removal and replacement, and repair of existing utilities facilities or structures, the project, will not involve expansion of the existing infrastructure. Therefore, the project is exempt to CEQA Guideline Section 15301(b) and 15302(c). Projects that are not within the scope of work will require separate environmental review and determination. This exemption is valid until August 21, 2028.

#### *Exceptions:*

CEQA Guidelines Section 15300.2 provides exceptions to the use of a Categorical Exemptions where the use of a Categorical Exemption is prohibited under certain circumstances. The City evaluated the proposed project's applicability to all of the exceptions under Section 15300.2. An analysis of each of these exceptions in reference to this proposed project is provided below.



- (a) Location. Class 3, 4, 5, 6, and 11 are qualified by consideration of where the project is to be located. Section 15300.2(a) stated that a project that is ordinarily insignificant in its impact on the environment may in a particularly sensitive environment be significant. Section 15300.2(a) does not apply to the Class Category 1 and 2 of exemptions as the project will not occur in a sensitive area.
- (b) Cumulative Impact. Based on the above analysis, there is no evidence of a potential significant cumulative impact on the environment from the proposed project. The project proposes review and rehabilitation of existing sewer mains throughout the city. It has been determined that the project will not cumulatively impact traffic, noise, air quality, or water quality.
- (c) Significant Effect. The proposed project site does not have any unusual circumstances that would negatively impact the environment, thus, the project would not result in any significant environmental effects.
- (d) Scenic Highways. It is not anticipated that the specific project sites will result in damage to any scenic resources. If one does, it is subject to 15300.2(d) and may not utilize this categorical exemption.
- (e) Hazardous Waste Sites. It is not anticipated that the specific project sites will be implemented in an area that is included on any list compiled pursuant to Section 65962.5 of the Government Code. If one does, it is subject to 15300.2(e) and may not utilize this categorical exemption.
- (f) Historical Resources. It is not anticipated that the specific project sites will result in damage to any historic resources. If one does, it is subject to 15300.2(f) and may not utilize this categorical exemption.

Christopher Burton, Director  
Planning, Building and Code Enforcement



Date: August 23, 2023

Deputy

Environmental Project Manager:  
Tina Garg