### **Options** for **Expanding Alternative** Response and Co-Response Programs to 911 Calls for Service Report

# City of San José City Council

February 4, 2025

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### Background: Calls for Service



## Background: Current Services

		Name	Acronym	Model	Primary Dispatch Method
	City Services				
+	Co-Response	Domestic Violence— High Risk Response Team	DV-HRRT	SJPD Officer calls a YWCA advocate for high-lethality domestic violence cases. Officer may request an in-person response, or the advocate may provide telephonic services.	Police Officer Initiated
	Joint City and County of Santa Clara Services				
+	Co-Response	Psychiatric Emergency Response Team	PERT	SJPD Officer paired with a County of Santa Clara clinician, respond to 911 calls involving imminent danger, safety concerns, and/or individuals in high-acuity crisis.	911
	County of Santa	Clara Services			
	Crisis Call Center	988 Crisis Hotline	N/A	24/7 help line to connect callers with resources to address mental health, suicide prevention, and substance abuse issues.	
	Alternative Response	Mobile Crisis Response Team	MCRT	Team of county clinicians responding to medium-high acuity mental health-related incidents.	988
	Alternative Response	Trusted Response Urgent Support Team	TRUST	Team of EMT, crisis intervention specialist, and peer support specialist responding to less acute mental health incidents.	988

### Background: Project History

City Council / Committee Actions Reimagining Public Safety
Community Advisory
Committee Report. City Council
accepts report recommending
broad array of public safety
reforms.

May 2022

**911 Event Data Analysis Report.** City Council
accepts report and directs
exploration of alternative
and co-response
programs.

February 2024

Project Status Report. Public Safety, Finance, and Strategic Support Committee accepts Expanding Alternative & Co-Response Programs project status report.

October 2024

Expanding Alternative and Co-Response Programs Report to City Council.

February 2025

**3udget Actions** 

June 2023

FY 23-24 Adopted Budget.

City Council directs City Manager's Office to identify types of 911 calls suitable for alternative and co-response programs. March 2024

FY 24-25 Mayor's March Budget Message. City

Council directs City
Manager's Office to
engage with County of
Santa Clara to identify
additional 911-to-988 call
transfer opportunities.

June 2024

FY 24-25 Adopted Budget.

City Council appropriates \$450,000 for Trusted Response Urgent Support Team (TRUST) pilot expansion.

### **Background: Council Direction**

#### **Alternative Response:**

Civilian personnel with specialized skills (for example, mental health clinicians) respond to incidents without a police officer being present.



Explore
Expanded
Alternative
Response

TRUST Pilot Expansion

#### **Co-Response:**

Specialized civilian personnel respond to incidents along with police officers – either simultaneously or after officers secure the incident site.



Incidents
involving
Individuals with
Disabilities

Domestic Violence Incidents



#### **City Council Direction**

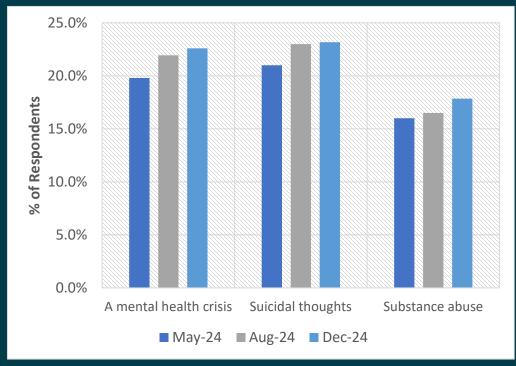
- Explore Alternative Response models for select 911 calls for service involving individuals with mental health issues, unhoused individuals, and for individuals with disabilities
- Partner with County to identify opportunities for expanded Alternative Response and 911-to-988 call diversion

#### **Activities**

- Mapped current local alternative response services
- Polled residents to determine awareness of 988 services
- Collaborating with County to expand current 911-to-988 call transfer program and increase residents' awareness of 988 services

#### **Findings**

- City residents have limited awareness of 988 services
- Current local alternative response programs have additional capacity for crisis response
- Identified potential opportunities to expand 911-to-988 call transfer program to include low-risk calls involving individuals in mental health crisis



Question: "Prior to taking this survey, were you aware that you can dial 988 to connect to trained counselors and support for \_\_\_\_\_?"



#### **City Council Direction**

- Explore Alternative Response models for select 911 calls for service involving individuals with mental health issues, unhoused individuals, and for individuals with disabilities
- Partner with County to identify opportunities for expanded Alternative Response and 911-to-988 call diversion

- Staff will continue to monitor resident awareness of 988 services through quarterly polling
- Staff will continue collaboration with County to identify opportunities for (1) educating residents on services available through 988; and (2) expanding the existing 911-to-988 call transfer pilot



#### **City Council Direction**

- Transfer \$450,000 to the County to fund an additional 40 hours per week of TRUST coverage for a one-year period
- Explore whether opioid settlement funding could be used to fund alternative response programs

#### June 2024

#### FY 24-25 Adopted Budget. City Council appropriates \$450,000 for Trusted Response Urgent Support Team (TRUST) pilot expansion.

#### September 2024

# City Council Approval. City Council approves Memorandum of Agreement with County for TRUST pilot extension.

#### **November 2024**

#### County Launches Pilot. County hires and launches additional TRUST team; pilot expansion services begin November 21, 2024.

#### Fall 2025

#### Staff Report on Pilot Implementation. Staff to report to City Council on TRUST pilot effectiveness and potential for extension through end of Fiscal Year using opioid settlement funding.

#### **November 2025**

**TRUST Pilot Extension Ends.** Current TRUST pilot funded through November 21, 2025.

- TRUST pilot providing expanded services through November 21, 2025; staff monitoring implementation
- Staff working with City Attorney's Office and County counterparts to assess legal considerations and feasibility of using opioid settlement funding for continued TRUST pilot funding



# Co-Response: Disability

#### **City Council Direction**

Explore Co-Response models for incidents involving individuals with disabilities

#### **Activities**

- Limited community engagement with members of the disability community and advocates
- Conducted research on co-response programs and practices in other jurisdictions
- Examined current SJPD practices, such as Crisis Intervention Training (CIT), and PERT co-response program
- SJPD examining improvements to 911 call data collection around people with disabilities, including people with mental health conditions.

#### **Findings**

- Some disability community members and advocates prefer alternative response over co-response programs for crisis events involving people with disabilities.
- PERT is comparable to co-response programs in other jurisdictions
- SJPD practices like CIT should be continuously evaluated to align with community need

Disability is an evolving concept resulting from attitudinal and environmental barriers hindering the participation of persons with disability in society, including differences w/sensory, cognitive function, mobility, and mental and chronic health issues



# **Co-Response: Disability**

#### **City Council Direction**

• Explore Co-Response models for incidents involving individuals with disabilities

- SJPD reporting on 911 call disability data collection improvements to PSFSS in May 2025
- Expansion of co-response programs for individuals with disabilities, would require City Council prioritization as part of the FY 2025-2026 budget development process.



## Co-Response: Domestic Violence

#### **City Council Direction**

Explore Co-Response models for Domestic Violence calls

#### **Activities**

- Conducted research on co-response programs in other jurisdictions
- Examined current DV-HRRT co-response program
- Working with consultant to conduct community engagement on domestic violence solutions outside of law enforcement

#### **Findings**

- Best practices for co-response programs identified include dedicated staffing and clear dispatch criteria for inperson response.
- Opportunities to enhance DV-HRRT program include enhanced data collection, renewed protocols, and updated training

- Staff continuing to work with SJPD and YWCA partners to enhance current program
- Align consideration of new domestic violence program(s) with completion of community engagement and future budget discussions

### **Next: City-County Collaboration**

- In the short-term, Staff will continue to seek the County's agreement on the following:
  - ✓ Expanding the existing 911-to-988 transfer program to include low-risk 911 calls for service for individuals exhibiting signs of low-acuity mental health crises.
  - ✓ Identifying a process and timeline for evaluating additional call types for 911to-988 transfer.
  - ✓ Negotiating an amendment to our existing Memorandum of Agreement to facilitate a potential extension of the TRUST pilot program through the end of June 2026 using opioid settlement funding.

# Recommendations for Council Action

San José City Council: 02.04.25

#### Options for Expanding Alternate & Co-Response Programs to 911 Calls for Service

- ✓ Accept Staff Report
- ✓ Direct the City Manager to continue collaboration with County of Santa Clara to identify opportunities to expand the 911-to-988 call transfer program, educate residents on services available through 988, and to monitor implementation of the Trusted Response Urgent Support Team (TRUST) expansion pilot.

#### **Presenters:**

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