COUNCIL AGENDA: 6/10/25

FILE: 25-646 ITEM: 2.25



# Memorandum

TO: HONORABLE MAYOR AND CITY COUNCIL

**FROM:** John Ristow

Matt Loesch

SUBJECT: See Below DATE: May 19, 2025

Approved Date:

5/29/25

**COUNCIL DISTRICT: 3, 4, 5, 10** 

**SUBJECT:** Delegation of Authority to Award 10491 – 2025 Local Streets

Resurfacing East Pavement Project (Measure T)

# **RECOMMENDATION**

Adopt a resolution authorizing the Director of Public Works or his designee to:

- a) Award and execute a contract for the construction of the 10491 2025 Local Streets Resurfacing East Pavement Project (Measure T) to the lowest responsive, responsible bidder in an amount not to exceed \$13,500,000;
- Decide any timely bid protest(s), make the City's final determination as to the lowest responsive bidder that is responsible, or reject all bids and rebid the projects; and
- c) Approve a construction contingency of 10% of the amount of the construction contract for the project.

#### **SUMMARY AND OUTCOME**

Approval of the resolution authorizing the Director of Public Works or his designee to award a construction contract for the 10491 – 2025 Local Streets Resurfacing East Pavement Project (Measure T) (Project) will expedite the contract award, execution process, and start of construction. The resolution approval will also allow for the Project to complete construction before the winter months begin and inclement weather causes impacts to the Project schedule. With the expedited process, staff anticipates Project completion by December 2025.

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The 10% contingency will provide funding for any unanticipated work necessary for the proper completion or construction of the projects.

#### **BACKGROUND**

The Department of Transportation (DOT) will maintain approximately 227 miles of roadway during the 2025 construction season, including 53 miles on the Major Street Network and 174 miles on the Local and Neighborhood Street Network. As part of this effort, DOT plans to resurface 108 miles of streets in poor to failed condition and seal 66 miles of the Local and Neighborhood Street Network to extend pavement life and improve overall roadway conditions. To complete 108 miles of resurfacing work in one construction season, all 2025 resurfacing work will be divided into four separate projects and implemented concurrently. This Project will provide resurfacing of approximately 25 miles of the Local Street Network.

Pavement maintenance is typically performed in two separate phases: preparation and a final surface application. The preparation phase consists of the installation and upgrade of Americans with Disabilities Act-compliant curb ramps. The curb ramp work is conducted in advance using minor contracts to provide more job opportunities for local and small businesses. For this Project, the final surface application phase is known as resurfacing, which consists of removing several inches of damaged or degraded roadway and installing a new layer of asphalt, followed by the installation of new striping and markings. The City's Local and Neighborhood Street Network is organized into 135 geographically contiguous pavement maintenance zones. The pavement maintenance zones were established several decades ago to support efficient planning and delivery of paving projects, maximize the amount of paving work completed at one time within a neighborhood area, and provide geographic spread of pavement maintenance across the city.

DOT utilizes a pavement management system software called StreetSaver (owned by Metropolitan Transportation Commission) to collect and store roadway condition data. This data is then used to generate a candidate list of streets to be considered for the annual pavement maintenance program. The candidate list is thoroughly analyzed by staff using the following criteria to create the final list of streets:

- Funding availability and funding use restrictions;
- Streets on the Local and Neighborhood Streets Network;
- Streets not affected by current or future street related projects;
- Maintenance history and prescribed treatment schedules;
- Streets associated with planned safety, bikeway, or other "complete streets" projects;
- Community and City Council Office feedback regarding roadway conditions and priority street segments;
- Relative location of street segments to create multiple, continuous

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segments to provide consistency within neighborhoods as well as project efficiency; and

• Multi-year geographic spread across the city and street network.

In 2021, DOT added equity as a criterion for zone selection. DOT staff cross-referenced the selected zones with census tracts designated by the Metropolitan Transportation Commission as Equity Priority Communities, formerly known as "Communities of Concern," to better track equity in service delivery. This Project includes 14 of the 30 Equity Priority Communities miles that will be maintained in 2025. DOT has maintained a total of 198 Equity Priority Communities miles since 2019 and by 2025, 228 out of 266 (89%) total of Equity Priority Communities miles in the Local and Neighborhood Street Network will be paved. Roughly 256 out of 266 miles (96%) of local and neighborhood streets in Equity Priority Communities will be maintained by the end of the current three-year plan (2028). DOT anticipates completing pavement maintenance for nearly 91% of the entire Local and Neighborhood Street Network in this same timeframe.

The Attachment to this memorandum contains the list of streets to be resurfaced as part of this Project. The list may change if unforeseen circumstances arise or new information regarding other projects becomes available.

Construction is scheduled to begin in August 2025, with substantial completion by December 2025.

### **ANALYSIS**

This Project will use Public Safety and Infrastructure Bond Fund Measure T to resurface approximately 25 miles of City local and neighborhood streets. Staff will evaluate bids submitted and provide a recommendation to the Director of Public Works for a final determination as to the lowest responsive, responsible bidder to award the contract.

Authorizing the Director of Public Works or his designed to award and execute the contract for construction of this Project will help meet the Project schedule and ensure that all pavement operations under this Project are completed this construction season. The Project is currently in advertisement phase; deferring action until City Council reconvenes after its July recess would delay construction until the fall, jeopardizing timely completion and increasing the risk of weather-related disruptions. This delegation would also include the authority for the Director of Public Works to hear and decide any bid protests, determine the lowest responsive and responsible bidder, or reject all bids and re-bid the Project if necessary.

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# Contingency

San José Municipal Code Section 27.04.050 provides for a standard contingency of 10% on all public works contracts except those involving the renovation of a building or buildings. The standard contingency is appropriate for this Project.

Wage Theft Prevention Policy Check

The Office of Equality Assurance will review bidders for compliance with the City's Wage Theft Prevention Policy before awarding the projects.

Project Labor Agreement Applicability

The City's Project Labor Agreement is applicable to this Project because the Engineer's Estimate is over \$1.21 million.

Local and Small Business Outreach

This Project will be publicly advertised through the City's contract portal, which will notify all available and capable contractors, including qualified local and small businesses. Each bidder will be reviewed to determine if the prime and subcontractors are local and small business enterprises for documentation purposes.

#### **EVALUATION AND FOLLOW-UP**

No additional follow-up with City Council is expected at this time.

#### COST SUMMARY/IMPLICATIONS

This Project supports the Transportation and Aviation Services City Service Area goal to Preserve and Improve Transportation Assets and Facilities. By performing pavement maintenance with this Project, the extension of the useful life of the Project streets will defer more costly reconstruction. The source of funding for this Project is through the 498 – Pavement Maintenance Measure T Bond. This Project will have no net operating and maintenance costs to the General Fund. Funding for this Project is included in the 2025-2027 Proposed Biennial Capital Budget, subject to the appropriation of funds.

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#### 1. TOTAL ESTIMATED COST OF PROJECT:

| TOTAL PROJECT COSTS | \$13,654,753.20 |
|---------------------|-----------------|
| Contingency         | 1,137,896.10    |
| Construction        | 11,378,961.00   |
| Project Delivery    | \$1,137,896.10  |

# 2. ESTIMATED COST ELEMENTS OF CONTRACT AS RECOMMENDED AS PART OF THE MEMORANDUM:

| TOTAL BASE BID AMOUNT           | \$11,378,961 |
|---------------------------------|--------------|
| Other Construction Costs        | 94,000       |
| Thermoplastic Striping/Markings | 796,141      |
| New Paving                      | 8,887,070    |
| Utility Adjustment              | \$1,601,750  |

# **BUDGET REFERENCE**

The table below identifies the fund and appropriations to fund the contract recommended as part of this memorandum and remaining project costs, including project delivery, construction, and contingency costs.

| Fund<br># | Appn.<br># | Appropriation<br>Name                       | Total<br>Appropriation | Amount for<br>Contract | 2025-2027<br>Proposed<br>Capital<br>Budget<br>Page* | Last Budget<br>Action (Date,<br>Ord. No.) |
|-----------|------------|---------------------------------------------|------------------------|------------------------|-----------------------------------------------------|-------------------------------------------|
| 498       | 415Y       | Pavement<br>Maintenance –<br>Measure T Bond | \$55,250,000           | \$11,378,961           | 787                                                 | N/A                                       |

<sup>\*</sup> The 2025-2027 Proposed Biennial Capital Budget was released on April 26, 2025 and is scheduled to be reviewed on June 10, 2025 and adopted on June 17, 2025 by the City Council.

# **COORDINATION**

This memorandum has been coordinated with the City Attorney's Office, the City Manager's Budget Office, and the Planning, Building and Code Enforcement Department.

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**Project (Measure T)** 

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#### **PUBLIC OUTREACH**

This memorandum will be posted on the City's Council Agenda website for the June 10, 2025 City Council meeting.

When the Project commences, the contractor will provide advance notification regarding working hours, duration of project, and any appropriate schedule and lane closures to affected businesses and residents, as stated in the specifications.

## **COMMISSION RECOMMENDATION AND INPUT**

No commission recommendation or input is associated with this action.

# **CEQA**

Environmental status granted by the Planning, Building and Code Enforcement Department. Categorically Exempt, File No. ER24-313, CEQA Guidelines Section 15301(c), Existing Facilities.

### **PUBLIC SUBSIDY REPORTING**

This item does not include a public subsidy as defined in section 53083 or 53083.1 of the California Government Code or the City's Open Government Resolution.

/s/ Matt Loesch Director of Public Works /s/ John Ristow Director of Transportation

For questions, please contact Jennifer Seguin, Deputy Director, Department of Transportation at jennifer.seguin@sanjoseca.gov or (408) 794-6453 or Mathew Nguyen, Deputy Director, Department of Public Works at mathew.nguyen@sanjoseca.gov or (408) 535-8300.

**ATTACHMENT** – List of Streets

| Street Name     | Street From        | Street To             | CD |
|-----------------|--------------------|-----------------------|----|
| 25TH ST N       | SANTA CLARA ST E   | ST JOHN ST E          | 3  |
| 25TH ST N       | ST JOHN ST E       | ST JAMES ST E         | 3  |
| 25TH ST N       | ST JAMES E         | JULIAN ST E           | 3  |
| 26TH ST N       | SANTA CLARA ST E   | ST JOHN ST E          | 3  |
| 26TH ST N       | ST JOHN ST E       | ST JAMES ST E         | 3  |
| 26TH ST N       | ST JAMES ST E      | JULIAN ST E           | 3  |
| 26TH ST N       | E JULIAN ST        | N END                 | 3  |
| 27TH ST N       | JULIAN ST E        | ST JAMES ST E         | 3  |
| 27TH ST N       | ST JAMES ST E      | SANTA CLARA ST E      | 3  |
| 33RD ST N       | MCKEE RD           | MARBURG WY            | 3  |
| 33RD ST N       | MARBURG WY         | MELODY LN             | 3  |
| ANN DARLING DR  | MELODY LN          | BERRYWOOD DR          | 3  |
| ANN DARLING DR  | BERRYWOOD DR       | 110 S/OF BERRYWOOD DR | 3  |
| ANN DARLING DR  | 110'S/BERRYWOOD DR | MCKEE RD              | 3  |
| ARAUJO ST       | TOWNSEND PK CR     | SIERRA RD             | 3  |
| BERRYWOOD DR    | E END              | 33RD ST N             | 3  |
| DOT WY          | MABURY RD          | ACCESS GATE           | 3  |
| LAS PLUMAS AV   | KING RD N          | EDUCATIONAL PARK DR   | 3  |
| LOCHRIDGE DR    | N KING RD          | SCHULTE DR            | 3  |
| LUBY DR         | LAS PLUMAS AV      | AVALANI AV            | 3  |
| MARBURG WY      | 33RD ST N          | W END                 | 3  |
| MELODY LN       | 33RD ST N          | BERRYWOOD DR          | 3  |
| PERUKA PL       | E JULIAN ST        | COYOTE CREEK CR       | 3  |
| QUEENS LN       | OLD BAYSHORE HY    | E END                 | 3  |
| RIPLEY DR       | LUBY DR            | LAS PLUMAS AV         | 3  |
| ROYCE DR        | MELODY LN          | BERRYWOOD DR          | 3  |
| SCOTTSVILLE CT  | LAS PLUMAS AV      | S END                 | 3  |
| ST JAMES ST E   | 28TH ST N          | 24TH ST N             | 3  |
| ST JOHN ST E    | 24TH ST N          | 27TH ST N             | 3  |
| TRENTS FERRY CT | LAS PLUMAS AV      | S END                 | 3  |
| TRIPP AV        | N 26TH ST          | WOOSTER AV            | 3  |
| WEST CT         | E JULIAN ST        | N END                 | 3  |
| WOOSTER AV      | EGGO WY            | E JULIAN ST           | 3  |
| BRENNAN ST      | JUNCTION AV        | KRUSE DR              | 4  |
| BRIARBERRY CT   | SIERRA RD          | S END                 | 4  |
| BRIARBUSH CT    | ROSEBRIAR WY       | E END                 | 4  |
| BRIARCREEK CT   | SIERRA RD          | E END                 | 4  |
| BRIARCREST CT   | BRIARCREST DR      | E END                 | 4  |
| BRIARCREST DR   | VALLEY CREST DR    | SIERRA RD             | 4  |
| COMMERCE DR     | QUME DR            | LUNDY AV              | 4  |
| CONCOURSE ST    | RINGWOOD AV        | LUNDY AV              | 4  |

| Street Name     | Street From        | Street To            | CD |
|-----------------|--------------------|----------------------|----|
| CONCOURSE ST    | LUNDY AV           | QUME DR              | 4  |
| DADO ST         | KRUSE DR           | JUNCTION AV          | 4  |
| FORTUNE DR      | E END              | RINGWOOD AV          | 4  |
| HARRIS WY       | MONTAGUE EX        | S END                | 4  |
| HARTOG DR       | CHARCOT AV         | 780 E/OF JUNCTION AV | 4  |
| HARTOG DR       | JUNCTION AV        | 780 E/OF JUNCTION AV | 4  |
| HAZLETT WY      | NOTTING HILL DR    | SIERRA RD            | 4  |
| HILTIBRAND DR   | ROSEBRIAR WY.      | LUNDY AVE.           | 4  |
| KRUSE DR        | MONTAGUE EXPY      | DADO ST              | 4  |
| LEGEND CT       | LEGEND LN          | E END                | 4  |
| LEGEND LN       | BELLEMEADE ST      | BELLEMEADE ST        | 4  |
| QUME DR         | COMMERCE DR        | FORTUNE DR           | 4  |
| ROSEBRIAR WY    | LUNDY AV           | HILTIBRAND DR        | 4  |
| ROSEBRIAR WY    | HILTIBRAND DR      | S END                | 4  |
| ROYAL CREST DR  | SIERRA RD          | BRIARCREST DR        | 4  |
| BERKELEY WY     | DOBERN AV          | JACKSON AV S         | 5  |
| BERRYWOOD DR    | LOCHRIDGE DR       | N KING RD            | 5  |
| CALLE DE        |                    |                      |    |
| GUADALUPE       | PLAZA DE GUADALUPE | S END                | 5  |
| CHECKERS DR     | MCKEE RD           | SCHULTE DR           | 5  |
| COLUMBINE DR    | E END              | MT PLEASANT RD       | 5  |
| COLUMBINE DR    | COLUMBINE DR       | N END                | 5  |
| COOLEY DR       | KING RD S          | LYNETTE WY           | 5  |
| DOBERN AV       | KAMMERER AV        | S END                | 5  |
| EASTRIDGE DR    | MT PLEASANT RD     | MARTEN AV            | 5  |
| FALL AV         | CLAYTON RD         | MT PLEASANT RD       | 5  |
| FOSS AV         | ALUM ROCK AV       | S END                | 5  |
| GRASS VALLEY CT | HARVEST DR         | W END                | 5  |
| KAMMERER AV     | JACKSON AV S       | DOBERN AV            | 5  |
| KAMMERER AV     | KING RD S          | SUNSET AV            | 5  |
| KAMMERER AV     | SUNSET AV          | SINCLAIR DR          | 5  |
| KAMMERER AV     | SINCLAIR DR        | E END                | 5  |
| LAUSETT AV      | SCHARFF AV         | W END                | 5  |
| LAUSETT AV      | SUNSET AV          | E END                | 5  |
| LAVONNE AV      | E END              | SINCLAIR DR          | 5  |
| LAVONNE AV      | SINCLAIR DR        | SUNSET AV            | 5  |
| LAVONNE AV      | SUNSET AV          | KING RD S            | 5  |
| MARGARET ST     | KING RD S          | MC CREERY AV         | 5  |
| MARGARET ST     | McCREERY AV        | E END                | 5  |
| MAYFAIR PL      | MCCREERY AV        | W END                | 5  |
| MC CREERY AV    | KAMMERER AV        | LAVONNE AV           | 5  |

| Street Name       | Street From             | Street To               | CD |
|-------------------|-------------------------|-------------------------|----|
| MC CREERY AV      | LAVONNE AV              | S END                   | 5  |
| MCCREERY AV       | SAN ANTONIO ST E        | MAYFAIR PL              | 5  |
| MCCREERY AV       | MAYFAIR PL              | WILLIAM ST E            | 5  |
| MCCREERY AV       | WILLIAM ST E            | KAMMERER AV             | 5  |
| MILLICENT CT      | MT PLEASANT RD          | E END                   | 5  |
| MT BLANC WY       | MT MCKINLEY DR          | S END                   | 5  |
| MT HERMAN DR      | MT RAINIER DR           | MT MCKINLEY DR          | 5  |
| MT KENYA DR       | ROCKY MTN DR            | MARTEN AV               | 5  |
| MT OLIVEIRA DR    | BLUE MOUNTAIN DR        | ROCKY MTN DR            | 5  |
| MT PLEASANT CT    | MT PLEASANT RD          | N END                   | 5  |
| MT PRIETA DR      | MT KENYA DR             | MT RUSHMORE DR          | 5  |
| MT RAINIER DR     | MT MCKINLEY DR          | MT HERMAN DR            | 5  |
| MT ZION DR        | ROCKY MOUNTAIN DR       | MT RAINIER DR           | 5  |
| OAKLEAF DR        | COLUMNBINE DR           | FALL AV                 | 5  |
| OSPREY CT         | FALL AV                 | N END                   | 5  |
| PLAZA DE          |                         |                         |    |
| GUADALUPE         | SCHARFF AV              | VIA DE GUADALUPE        | 5  |
| ROCKY MOUNTAIN    |                         |                         |    |
| DR                | MT PLEASANT RD          | MT RUSHMORE DR          | 5  |
| ROCKY MOUNTAIN    |                         |                         |    |
| DR                | MT RUSHMORE DR          | WHITE RD S              | 5  |
| SAN FERNANDO ST E | FOSS AV                 | W END                   | 5  |
| SAN FERNANDO ST E | JACKSON AV S            | E END                   | 5  |
| SANDERS AV        | SUNSET AV               | KAMMERER AV             | 5  |
| SARON AV          | LAUSETT AV              | SHORTRIDGE AV           | 5  |
|                   |                         | 620 N/OF SAN ANTONIO ST |    |
| SCHARFF AV        | SAN ANTONIO ST E        | E                       | 5  |
| COLLABEE AV       | 620 N/OF SAN ANTONIO ST | ALLINA DOCK AV          | _  |
| SCHARFF AV        | E                       | ALUM ROCK AV            | 5  |
| SCHULTE DR        | N KING RD               | AVALANI AV              | 5  |
| SCHULTE DR        | AVALANI AV              | EDUCATIONAL PARK DR     | 5  |
| SHORTRIDGE AV     | SUNSET AV               | E END                   | 5  |
| SHORTRIDGE AV     | SUNSET AV               | W END                   | 5  |
| SINCLAIR DR       | KAMMERER AV             | LAVONNE AV              | 5  |
| SUNSET AV         | ALUM ROCK AV            | SAN ANTONIO ST E        | 5  |
| SUNSET AV         | SAN ANTONIO ST E        | KAMMERER AV             | 5  |
| SUNSET AV         | KAMMERER AV             | SANDERS AV              | 5  |
| SUNSET AV         | SANDERS AV              | LAVONNE AV              | 5  |
| SUNSET CT         | SARON AV                | W END                   | 5  |
| SUNSET VIEW PL    | SUNSET AV               | S END                   | 5  |
| VIA DE GUADALUPE  | PLAZA DE GUADALUPE      | S END                   | 5  |
| VIRGINIA AV       | KING RD S               | MC CREERY AV            | 5  |

| Street Name    | Street From    | Street To  | CD |
|----------------|----------------|------------|----|
| VOLLMER WY     | MC CREERY AV   | KING RD S  | 5  |
| VOLLMER WY     | MC CREERY AV   | E END      | 5  |
| WILLIAM ST E   | MCCREERY AV    | LYNETTE WY | 5  |
| WOODSET CT     | WOODSET LN     | N END      | 5  |
| WOODSET LN     | JACKSON AV S   | S END      | 5  |
| ROYAL RIDGE CT | ROYAL RIDGE DR | E END      | 10 |
| ROYAL RIDGE DR | ECHO VALLEY DR | S END      | 10 |